# **Board of Education of Beaufort County Schools**

Independent Auditor's Report, Financial Statements, and Supplementary Information

June 30, 2023

# **Table of Contents**

Indep	endent Auditor's Report	1
Mana	gement's Discussion and Analysis	4
<u>Exhib</u>	<u>it</u>	
	Basic Financial Statements:	
1 2	Government-Wide Financial Statements Statement of Net Position (Deficit) Statement of Activities	
3 3 4	Fund Financial Statements  Balance Sheet - Governmental Funds  Reconciliation of the Balance Sheet to the Statement of Net Position (Deficit)  Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	14
5	Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	
6	Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - General Fund and Annually Budgeted Major Special	
7	Revenue FundsStatement of Net Position (Deficit) - Proprietary Fund	
8	Statement of Revenues, Expenses and Changes in Fund Net Position (Deficit) - Proprietary Fund	
9	Statement of Cash Flows - Proprietary Fund	23
10	Statement of Fiduciary Net Position – Scholarship Fund	
11	Statement of Change in Fiduciary Net Position	
	Notes to the Financial Statements	26
Sched	<u>lule</u>	
	Required Supplementary Information:	
1	Schedule of the Board's Proportionate Share of the Net Pension Liability - Teachers' and State Employees' Retirement System	52
2	Schedule of Board Contributions - Teachers' and State Employees' Retirement System	
3	Schedule of the Board's Proportionate Share of the Net OPEB Liability - Retiree Health Benefit Fund	
4	Schedule of Board Contributions - Retiree Health Benefit Fund	

### <u>Schedule</u>

5	Schedule of the Board's Proportionate Share of the Net OPEB Asset (Liability) - Disability Income Plan of North Carolina							
6	Schedule of Board Contributions - Disability Income Plan of North Carolina							
	Supplementary Information - Individual Fund Schedules:							
7	Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual - Capital Outlay Fund	58						
8	Schedule of Revenues and Expenditures – Budget and Actual – (Non-GAAP) - School Food Service Fund	59						
Compli	iance Section:							
Mat	ort on Internal Control over Financial Reporting and on Compliance and Other tters Based on an Audit of Financial Statements Performed in Accordance with vernment Auditing Standards	60						
Repo Cor	ort on Compliance for Each Major Federal Program and on Internal Control over mpliance Required by the Uniform Guidance and the State Single Audit	62						
Repo Cor	ort on Compliance for Each Major State Program and on Internal Control over mpliance Required by the Uniform Guidance and the State Single Audit	65						
<u>Schedu</u>	<u>ıle</u>							
9	Schedule of Findings and Questioned Costs							
10 11	Summary Schedule of Prior Audit Findings							



### **Independent Auditor's Report**

Board of Education Beaufort County Schools Washington, North Carolina

### Report on the Audit of the Financial Statements

### **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Board of Education of Beaufort County Schools, North Carolina ("Board"), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Board, as of June 30, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof, and the respective budgetary comparison for the General, State Public School, Other Special Revenues, and Federal Grants Funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("GAAS") and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of the Board, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Board's ability to continue as a going concern within one year after the date that the financial statements are available to be issued, including any currently known information that may raise substantial doubt shortly thereafter.

# FORV/S

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due
  to fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the Board's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant
  accounting estimates made by management, as well as evaluate the overall presentation of the
  financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Board's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis on pages 4 through 11 and the Teachers' and State Employees' Retirement System's Schedules of the Proportionate Share of the Net Pension Liability and Board Contributions, on pages 52 through 53, respectively, and the Retiree Health Benefit Fund's Schedules of Proportionate Share of the Net OPEB Liability and Board Contributions, on pages 54 through 55, respectively, and the Disability Income Plan of North Carolina's Schedules of the Proportionate Share of the Net OPEB Asset (Liability) and Board Contributions, on pages 56 through 57, respectively, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# FORV/S

### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Board's basic financial statements. The individual fund budgetary schedules and the accompanying schedule of expenditures of federal and state awards as required by Title 2 U.S. Code of Federal Regulations ("CFR") Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and the State Single Audit Implementation Act are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the individual fund budgetary schedules and the accompanying schedule of expenditures of federal and state awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 13, 2023, on our consideration of the Board's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Board's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Board's internal control over financial reporting and compliance.

FORVIS, LLP

High Point, North Carolina November 13, 2023

# **Board of Education of Beaufort County Schools Management's Discussion and Analysis**

This section of the Board of Education of Beaufort County School's (the "Board") financial report represents our discussion and analysis of the financial performance of the Board for the year ended June 30, 2023. We encourage readers to read the information presented there in conjunction with additional information that we have furnished in the Board's financial statements, which follow this narrative.

### Financial Highlights

- The Board experienced an increase in State funding of \$1.7 million in the fiscal year 2022-2023 compared to the \$649 thousand increase in the fiscal year 2021-2022. Further, the Board experienced a \$4.2 million decrease in their federal funds in the fiscal year 2022-2023 compared to an increase of \$10.9 million in fiscal year 2021-2022. The decrease in federal funding for FY 2023 is the result of federal monies allocated to schools because of the Coronavirus.
- The County's Current Expense Appropriation (General Fund) increased by \$258 thousand in the fiscal year 2022-2023 compared to the \$345 thousand increase in the fiscal year 2021-2022.
- The Board experienced an increase in the General Fund Balance of \$36 thousand compared to a decrease of \$602 thousand in the fiscal year 2021-2022.

#### Overview of the Financial Statements

The audited financial statements of the Board consist of four components. They are as follows:

- Independent Auditor's Report
- Management's Discussion and Analysis (required supplementary information)
- Basic Financial Statements
- Required supplemental information and supplemental information section presents schedules for Teachers' and State Employees' Retirement System, Retiree Health Benefit Fund, Disability Income Plan of North Carolina, and budgetary statements for the governmental and proprietary funds.

The Basic Financial Statements include two types of statements that present different views of the Board's finances. The first is the Government-Wide Statements. The government-wide statements are presented on the full accrual basis of accounting and include the Statement of Net Position (Deficit) and the Statement of Activities. The Statement of Net Position (Deficit) includes all of the Board's assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Assets and liabilities are classified in the order of relative liquidity for assets and due date for liabilities. This statement provides a summary of the Board's investment in assets and deferred outflows of resources and obligations to creditors and deferred inflows of resources. Liquidity and financial flexibility can be evaluated using the information contained in this statement. The Statement of Activities summarizes the Board's revenues and expenses for the current year. A net (expense) revenue format is used to indicate to what extent each function is self-sufficient.

The second set of statements included in the basic financial statements are the *Fund Financial Statements*, which are presented for the Board's governmental funds, proprietary funds, and fiduciary funds. These statements present the governmental funds on the modified accrual basis of accounting, measuring the near-term inflows and outflows of financial resources and what is available at year-end to spend in the next fiscal year. The proprietary and fiduciary funds are presented on the full accrual basis of accounting. The fund financial statements focus on the Board's most significant funds. Because a different basis of accounting is used in the government-wide statements, reconciliation from the governmental fund financial statements to the government-wide statements is required. The government-wide statements provide information about the Board as an economic unit while the fund financial statements provide information on each of the financial resources of each of the Board's major funds.

#### Government-Wide Statements

The government-wide statements report information about the unit as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the Board's assets, deferred outflows of resources, liabilities, and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the Board's net position (deficit) and how they have changed. Net position (deficit) is the difference between the Board's total of assets and deferred outflows and the total of liabilities and deferred inflows of resources. This is one way to measure the unit's financial health or position.

- Over time, increases or decreases in the Board's net position (deficit) is an indicator of whether its financial position is improving or deteriorating.
- To assess the Board's overall health, you need to consider additional non-financial factors such as changes in the County's property tax base and the condition of its school buildings and other physical assets.

The Board's activities are divided into two categories in the government-wide statements:

- Governmental activities: Most of the Board's basic services are included here, such as regular and special education, transportation, and administration. County funding and state and federal aid finance most of these activities.
- Business-type activities: The Board charges fees to help it cover the costs of certain services it provides. School food services are included here.

The government-wide statements are shown as Exhibits 1 and 2 of this report.

### Fund Financial Statements

The fund financial statements provide more detailed information about the Board's funds, focusing on its most significant or "major" funds - not the Board as a whole. Funds are accounting devices the Board uses to keep track of specific sources of funding and spending on particular programs.

- Some funds are required by State law, such as the State Public School Fund.
- The Board has established other funds to control and manage money for a particular purpose or to show that it is properly using certain revenues, such as in the Federal Grants Fund and Restricted Revenues Fund.

Beaufort County Board of Education has three types of funds:

Governmental funds: Most of the Board's basic services are included in the governmental funds, which generally focus on two things - (1) how cash and other assets can readily be converted to cash flow in and out, and (2) the balances left at year-end that are available for spending. As a result of this focus, the governmental funds statements provide a detailed short-term view that helps the reader determine whether there are more or fewer financial resources that can be spent in the coming year to finance the Board's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, additional information at the bottom of the governmental fund statements, in the form of reconciliations, explains the relationship (or differences) between the government-wide and the fund financial statements. The Board has several governmental funds: the General Fund, the State Public School Fund, the Individual Schools Fund, the Capital Outlay Fund, the Other Special Revenues Fund, and the Federal Grants Fund.

# **Board of Education of Beaufort County Schools Management's Discussion and Analysis**

The governmental fund statements are shown as Exhibits 3, 4, 5 and 6 of this report.

**Proprietary funds**: Services for which the Board charges a fee are generally reported in the proprietary funds. The proprietary fund statements are reported on the same full accrual basis of accounting as the government-wide statements. The Board has one proprietary fund - an enterprise fund - the School Food Service Fund.

The proprietary fund statements are shown as Exhibits 7, 8 and 9 of this report.

**Fiduciary funds**: Fiduciary funds are used to account for resources held for the benefit of parties outside the government. The Board has one fiduciary fund - the Scholarship Fund, which is under the control of the administrative unit. This is accounted for as a private purpose trust fund.

The fiduciary fund statements are shown as Exhibit 10 and 11 of this report.

### Financial Analysis of the Board as a Whole

The net deficit is an indicator of the fiscal health of the Board. Liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources by \$12.8 million as of June 30, 2023. The largest positive component of net deficit is the Board's net investment in capital assets of \$65.3 million. The Board uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Restricted and unrestricted net position (deficit) amounted to \$2.5 million and (\$80.6) million, respectively. The primary reason for the total net deficit and unrestricted net deficit in the current year is the presentation of the board's proportionate share of the net pension liability and net OPEB liability in accordance with Governmental Accounting Standards Board Statement No. 68, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. The net pension liability, net OPEB liabilities, and related components has a \$82.2 million negative effect to the Board's overall net deficit.

Following is a summary of the Statement of Net Position (Deficit):

Table 1
Condensed Statement of Net Position (Deficit)
as of June 30, 2023 and 2022

	Governmental Activities		Business-Ty	pe Activities	<b>Total Primary Government</b>	
	2023	2022	2023	2022	2023	2022
Current assets	\$ 6,991,883	\$ 6,220,718	\$ 1,514,249	\$ 2,126,534	\$ 8,506,132	\$ 8,347,252
Capital assets	65,149,821	65,718,181	747,423	653,668	65,897,244	66,371,849
Total assets	72,141,704	71,938,899	2,261,672	2,780,202	74,403,376	74,719,101
Deferred outflows of resources	41,543,385	19,838,824	1,281,418	594,213	42,824,803	20,433,037
Current liabilities	2,857,842	2,910,349	125,148	230,333	2,982,990	3,140,682
Long-term liabilities	92,772,624	72,274,064	2,824,183	2,186,405	95,596,807	74,460,469
Total liabilities	95,630,466	75,184,413	2,949,331	2,416,738	98,579,797	77,601,151
Deferred inflows of resources	30,536,203	37,339,243	893,711	1,109,104	31,429,914	38,448,347
Net investment in capital assets	64,525,213	65,337,860	747,423	653,668	65,272,636	65,991,528
Restricted net position	2,524,168	2,180,702	-	1,087	2,524,168	2,181,789
Unrestricted net deficit	(79,530,961)	(88,264,495)	(1,047,375)	(806, 182)	(80,578,336)	(89,070,677)
Total net deficit	\$(12,481,580)	\$ (20,745,933)	\$ (299,952)	\$ (151,427)	\$ (12,781,532)	\$(20,897,360)

The net deficit of governmental activities decreased from \$20.7 million at June 30, 2022 to \$12.5 million at June 30, 2023, a decrease of approximately \$8.3 million. The Board's net investment in capital assets decreased by \$813 thousand during the year due primarily to depreciation expense in excess of capital outlay. Restricted net position increased by \$331 thousand due to increases in amounts restricted for capital outlay. The unrestricted net deficit decreased by \$8.7 million a result of the changes in the proportionate share of the Teachers' and State Employees' Retirement System plan net pension liability, as well as changes to the proportionate share of the Retiree Health Benefit Fund net OPEB liability and deferred outflows and inflows of resources. Restrictions to net position are related to stabilization by state statute, school capital outlay and reserves for individual schools. The Board does not believe there are any other restrictions, commitments, or other limitations that will significantly affect fund resources for future use.

The net deficit of business-type activities increased \$149 thousand from \$(151) thousand at June 30, 2022 to \$(300) thousand at June 30, 2023. This represented an increase in the change in net deficit from the prior year, as net deficit decreased by \$779 thousand for the year ended June 30, 2022. The increase in net deficit is primarily related to an increase in the net pension liability. The increase in the change in net deficit compared to the prior year is primarily related to a decrease of federal reimbursements of \$456 thousand.

The following table shows the revenues and expenses for the Board for the current fiscal year.

Table 2
Condensed Statement of Activities
For the Fiscal Years Ended June 30, 2023 & 2022

	Governmen	tal Activities	Business-Type Activities		<b>Total Primary Government</b>		
	2023	2022	2023	2022	2023	2022	
Revenues:							
Program revenues:							
Charges for services Operating grants and	\$ 959,807	\$ 746,690	\$ 107,775	\$ 70,513	\$ 1,067,582	\$ 817,203	
contributions Capital grants and	61,837,157	63,021,288	3,893,493	4,246,851	65,730,650	67,268,139	
contributions	600,482	374,385	-	-	600,482	374,385	
General revenues: Unrestricted state and							
federal appropriations Unrestricted county	1,604,238	3,078,340	=	-	1,604,238	3,078,340	
appropriations	17,414,442	16,048,184	-	-	17,414,442	16,048,184	
Other revenues	2,699,415	1,287,755	53,683	13,082	2,753,098	1,300,837	
Total revenues	85,115,541	84,556,642	4,054,951	4,330,446	89,170,492	88,887,088	
Expenses:							
Governmental activities:	FF 00F 000	FF 4F0 040			FF 00F 000	FF 4F0 040	
Instructional services System-wide support	55,325,828	55,458,218	-	-	55,325,828	55,458,218	
services	17,863,181	15,121,889	_	_	17,863,181	15,121,889	
Ancillary services	127,194	149,859	_	_	127,194	149,859	
Non-programmed charges	972,699	996,299	_	_	972,699	996,299	
Interest on long-term debt	8,003	-	-	-	8,003	-	
Unallocated depreciation							
expense	2,554,283	2,501,674	-	-	2,554,283	2,501,674	
Business-type activities: School food service			4,203,476	3,551,448	4,203,476	3,551,448	
School lood service			4,203,476	3,331,446	4,203,476	3,551,446	
Total expenses	76,851,188	74,227,939	4,203,476	3,551,448	81,054,664	77,779,387	
Change in net deficit	8,264,353	10,328,703	(148,525)	778,998	8,115,828	11,107,701	
Net deficit, beginning	(20,745,933)	(31,074,636)	(151,427)	(930,425)	(20,897,360)	(32,005,061)	
Net deficit, ending	\$ (12,481,580)	\$ (20,745,933)	\$ (299,952)	\$ (151,427)	\$ (12,781,532)	\$ (20,897,360)	

During the year ended June 30, 2023, governmental activities generated revenues of \$85.1 million and incurred expenses of \$76.9 million, resulting in the aforementioned decrease in the net deficit for these activities of \$8.3 million. Overall, revenues were up by \$559 thousand when compared to the prior year, while expenses increased \$2.6 million. Charges for services increased by \$213 thousand while capital grants and contributions increased by \$226 thousand. Primary sources of revenue were funding from the State of North Carolina, Beaufort County, and the United States government, which respectively comprised 56.4%, 20.3%, and 18.4% of our revenues. As would be expected, the major component of the Board's expenses were instructional services, which accounted for 72.1% of our total during the most recent fiscal year. Of the remaining expenses, 21.4% was attributable to system-wide support services. To assist the Board in mitigating the increased cost of education during the

# **Board of Education of Beaufort County Schools Management's Discussion and Analysis**

COVID-19 pandemic, the Board received and expended \$8.6 million in funding from the federal government through the Education Stabilization Fund.

Business-type activities generated revenues of \$4.1 million and incurred expenses of \$4.2 million, resulting in a increase in net deficit of \$149 thousand for the year ended June 30, 2023. Revenues decreased by \$275 thousand primarily related to decreases in federal reimbursements of \$456 thousand offset by increases in federal commodities and food sales of \$43 thousand and \$37 thousand, respectively. Expenditures increased by \$652 thousand related to increases in food cost of \$233 thousand and salaries and benefits of \$248 thousand.

### Financial Analysis of the Board's Funds

**Governmental funds**: The focus of the Board's governmental funds is to provide information on near-term inflows, outflows, and balances of usable resources. Such information is useful in assessing the Board's financing requirements.

The Board's governmental funds reported a combined fund balance of \$6.7 million at June 30, 2023, a \$996 thousand increase when compared to the prior year. Overall, total revenues decreased by \$36 thousand compared to the prior year, while total expenditures decreased by \$75 thousand.

For the fiscal year ended June 30, 2023, the Board's General Fund and the Other Special Revenues Fund experienced an increase in fund balance of \$36 thousand and \$589 thousand, respectively. Specifically related to the General Fund, County revenues during this same period increased by \$258 thousand to \$15.2 million. Expenditures in the General fund decreased \$394 thousand related to a decrease in school leadership expenditures of \$440 thousand. The Other Special Revenues Fund recognized a decrease in total revenues of \$688 thousand when compared to the prior year. During the same period, the Board experienced a decrease in expenditures of \$633 thousand in the Other Special Revenue Fund.

The Board's State Public School Fund and Federal Grants Fund recognized changes in revenues of \$194 thousand or 0.4% and \$(1.4) million or (8.4%), respectively. The increase in the State Public School Fund is attributable to increasing costs of education. The decrease in Federal Grants Fund is attributable to decreases in the Education Stabilization and relief funds related to the COVID-19 Pandemic.

The Board's Individual Schools Fund and Capital Outlay Fund had a net change in fund balance of \$(6) thousand and \$377 thousand, respectively. In comparison to the prior year, the Individual Schools Fund and Capital Outlay Fund had a net change of \$44 thousand and \$113 thousand, respectively. Revenues in the Capital Outlay Fund increased by \$1.4 million, or 90.8%. This increase was related to County funds of \$1.1 million for additional capital improvements. Capital Outlay Fund expenditures also increased by \$1.8 million in the current year.

**Proprietary funds**: The Board's business-type fund, the School Food Service Fund, generated an increase in net deficit in the current year of \$149 thousand. The increase in net deficit is primarily related to an increase in the net pension liability.

### General Fund Budgetary Highlights

Over the course of the year, the Board revised the General Fund budget several times to account for changes in revenue expectations and program allocations. Total budgeted revenues and total budgeted expenditures remained relatively consistent with minor shifts between Instructional Services expenditures and System-Wide Support Services expenditures. The primary reason for these changes were to redistribute the use of County appropriations for current year activities of the Board.

### Capital Assets

During the fiscal year ended June 30, 2023, capital assets, net of accumulated depreciation/amortization, decreased by \$783 thousand for governmental activities and increased by \$94 thousand for business-type activities, compared to the prior year. Total depreciation/amortization charges for the year ended June 30, 2023 was \$3.1 million for governmental activities. Total depreciation charges for the year ended June 30, 2023 was \$101 thousand for business-type activities. For more detailed information, please see Capital Assets in Note 2 in the accompanying notes to the financial statements.

Table 3 Summary of Capital Assets as of June 30, 2023 and 2022

	Governmen	tal Activities	Business-T	ype Activities	Total Primary Government	
	2023	2022	2023	2022	2023	2022
Land	\$ 1,178,555	\$ 1,178,555	\$ -	\$ -	\$ 1,178,555	\$ 1,178,555
Constrution in progress	247,190	-	-	-	247,190	-
Buildings and improvements	58,929,856	59,863,998	67,032	71,937	58,996,888	59,935,935
Equipment and furniture	2,125,142	1,848,986	680,391	581,731	2,805,533	2,430,717
Right-to-use subscription assets	221,428	215,062	-	-	221,428	215,062
Vehicles	2,447,650	2,826,642			2,447,650	2,826,642
Total	\$ 65,149,821	\$ 65,933,243	\$ 747,423	\$ 653,668	\$ 65,897,244	\$ 66,586,911

### **Debt Outstanding**

For the year ended June 30, 2023, the Board's debt related to installment purchases and subscription liabilities had a net increase of \$29 thousand due to liabilities issued in excess of principal payments made. The Board is limited by North Carolina General Statutes with regards to the types of debt it can issue and for what purpose that debt can be used. The County holds virtually all debt issued for school capital construction. For more detailed information, please see Long-Term Obligations in Note 2 in the accompanying notes to the financial statements.

#### **Economic Factors**

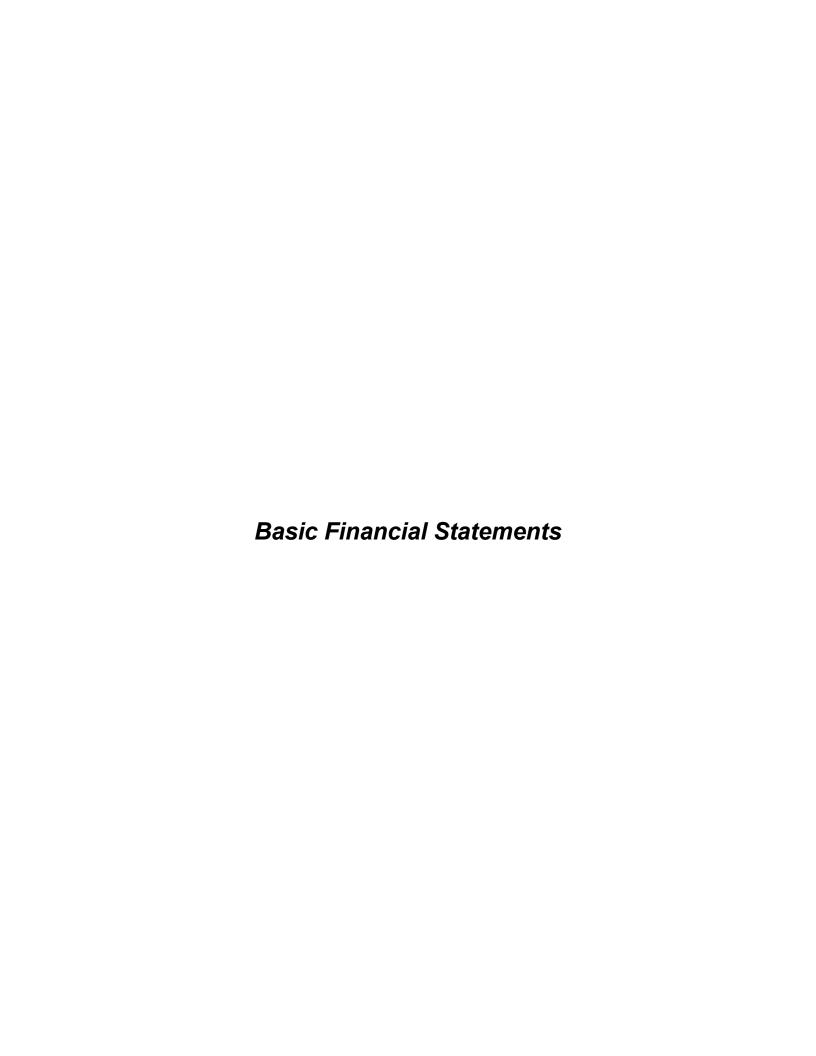
- The student population has increased slightly. The final K-12 student average daily membership was 5,779 compared to 5,739 in the previous year.
- Beaufort County's unemployment rate showed a slight decrease from 4.3% in June 2022 to 4.0% in June 2023, whereas the State's unemployment rate for June 2023 was at 3.3%.
- The Coronavirus continues to impact Beaufort County Schools. We continue to encounter some problems receiving needed materials and supplies in timely manner because of supply and demand problems across the nation. Beaufort County Schools has used ESSER money to replace HVAC units within the school district to help with Air Quality. While it has taken some time to receive the units due to shortages caused by the Coronavirus, we are now receiving these and getting them installed. We are also using the funding to employee teachers and staff to help with recovery of learning loss due to the virus.

# **Board of Education of Beaufort County Schools Management's Discussion and Analysis**

### Requests for Information

This report is intended to provide a summary of the financial condition of the Board of Education of Beaufort County Schools. Questions or requests for additional information should be addressed to:

Tammy Lewis, Chief Financial Officer Board of Education of Beaufort County Schools 321 Smaw Road Washington, NC 27889



	Primary Government					
	Governmental Activities	Business-type Activities	Total			
ASSETS						
Cash and cash equivalents	\$ 6,421,805	\$ 1,322,207	\$ 7,744,012			
Due from other governments	420,643	120,215	540,858			
Receivables	64,644	-	64,644			
Internal balances	84,791	(72,791)	12,000			
Inventories	-	144,618	144,618			
Capital assets:						
Land and construction in progress	1,425,745	-	1,425,745			
Other capital assets, net of	62 724 076	747 400	64 474 400			
depreciation/amortization	63,724,076	747,423	64,471,499			
Total capital assets	65,149,821	747,423	65,897,244			
Total assets	72,141,704	2,261,672	74,403,376			
DEFERRED OUTFLOWS OF RESOURCES	41,543,385	1,281,418	42,824,803			
LIABILITIES						
Accounts payable and accrued expenses	119,696	1,360	121,056			
Accrued salaries and wages payable	179,433	-	179,433			
Unearned revenue	-	10,811	10,811			
Long-term liabilities:						
Due within one year	2,558,713	112,977	2,671,690			
Due in more than one year	92,772,624	2,824,183	95,596,807			
Total liabilities	95,630,466	2,949,331	98,579,797			
DEFERRED INFLOWS OF RESOURCES	30,536,203	893,711	31,429,914			
NET POSITION (DEFICIT)						
Net investment in capital assets	64,525,213	747,423	65,272,636			
Restricted for:						
Stabilization by State Statute	570,078	-	570,078			
School Capital Outlay	1,150,800	-	1,150,800			
Individual Schools	803,290	-	803,290			
Unrestricted	(79,530,961)	(1,047,375)	(80,578,336)			
Total net deficit	\$ (12,481,580)	\$ (299,952)	\$ (12,781,532)			

		Program Revenues			Net (Expense) Revenue and Changes in Net Position		
			Operating	Capital		Primary Governmen	t
		Charges for	Grants and	Grants and	Governmental	Business-Type	
Functions/Programs	Expenses	Services	Contributions	Contributions	Activities	Activities	Total
Primary government:							
Governmental activities:							
Instructional services:							
Regular instructional	\$ 31,293,978	\$ -	\$ 31,097,683	\$ -	\$ (196,295)	\$ -	\$ (196,295)
Special populations	7,495,725	· -	7,771,873	· -	276,148	· -	276,148
Alternative programs	5,486,511	-	5,051,835	_	(434,676)	_	(434,676)
School leadership	4,017,011	-	3,411,457	-	(605,554)	_	(605,554)
Co-curricular	1,251,968	950,779	78,828	-	(222,361)	_	(222,361)
School-based support	5,780,635		4,524,613	_	(1,256,022)	_	(1,256,022)
System-wide support services:	5,. 55,555		1,02 1,0 10		(1,200,022)		(1,200,022)
Support and development	874.947	_	645.104	_	(229,843)	_	(229,843)
Special population support and development	409,990		454,175	_	44,185		44,185
Alternative programs and services support and development	467,720	_	242,933	_	(224,787)		(224,787)
Technology support	1,081,472	-	506,351	-	(575,121)	-	(575,121)
Operational support	13,055,766	9,028	6,330,284	600,482		-	, ,
Financial and human resource	1,273,873	9,020	328,725	000,462	(6,115,972)	-	(6,115,972)
		-	320,723	-	(945,148)	-	(945,148)
Accountability	9,278	-	-	-	(9,278)	-	(9,278)
System-wide pupil support	2,766	-	-	-	(2,766)	-	(2,766)
Policy, leadership, and public relations	687,369	-	301,571	-	(385,798)	-	(385,798)
Ancillary services	127,194	-	128,432	-	1,238		1,238
Non-programmed charges	972,699	-	955,290	-	(17,409)	-	(17,409)
Interest on long-term debt Unallocated depreciation/amortization expense, excluding direct	8,003	-	8,003	-	-	-	-
depreciation/depreciation expense charged to programs	2,554,283	-	-	-	(2,554,283)	-	(2,554,283)
Total governmental activities	76,851,188	959,807	61,837,157	600,482	(13,453,742)	-	(13,453,742)
Business-type activities:							
School food service	4,203,476	107,775	3,893,493	-	-	(202,208)	(202,208)
Total business-type activities	4,203,476	107,775	3,893,493			(202,208)	(202,208)
Total primary government	\$ 81,054,664	\$ 1,067,582	\$ 65,730,650	\$ 600,482	(13,453,742)	(202,208)	(13,655,950)
Total primary government		Ψ 1,001,002	Ψ 00,700,000	ψ 000,402	(10,100,112)	(202,200)	(10,000,000)
	General revenues:						
	Unrestricted cour	nty appropriations - op	erating		15,190,740	-	15,190,740
		nty appropriations - cap			2,223,702	-	2,223,702
	Unrestricted Stat	e and Federal appropr	iations - operating		1,604,238	-	1,604,238
	Investment earni				13,882	13,524	27,406
	State OPEB cont	ribution - non-capital			399,467	12,648	412,115
	Miscellaneous, u	nrestricted			2,286,066	27,511	2,313,577
	Total gene	ral revenues and trans	fers		21,718,095	53,683	21,771,778
	Change in	net deficit			8,264,353	(148,525)	8,115,828
	Net deficit, beginning	ng			(20,745,933)	(151,427)	(20,897,360)
	Net deficit,	ending			\$ (12,481,580)	\$ (299,952)	\$ (12,781,532)

				r Funds			Total
	General	State Public School	Federal Grants Fund	Capital Outlay	Individual Schools	Other Special Revenues	Governmental Funds
ASSETS Cash and cash		•	•	Ф. 4.4F0.000	<b>*</b> 000 000	Ф 2007.007	¢ 0.404.005
equivalents Accounts receivable Due from other	\$ 1,428,415 64,644	\$ - -	\$ - -	\$ 1,153,063 -	\$ 803,290 -	\$ 3,037,037	\$ 6,421,805 64,644
governments  Due from other funds	72,791					420,643 12,000	420,643 84,791
Total assets	\$ 1,565,850	\$ -	\$ -	\$ 1,153,063	\$ 803,290	\$ 3,469,680	\$ 6,991,883
LIABILITIES AND FUND BALANCES Liabilities: Accounts payable and							
accrued liabilities Accrued salaries and wages payable	\$ 116,178 179,433	\$ - -	\$ -	\$ 2,263	\$ - -	\$ 1,255 -	\$ 119,696 179,433
Total liabilities	295,611		-	2,263		1,255	299,129
Fund balances: Restricted: Stabilization by							
State Statute School Capital	137,435	-	-	-	-	432,643	570,078
Outlay Individual Schools Assigned:	-	-	-	1,150,800	803,290	-	1,150,800 803,290
Other special programs Unassigned	1,132,804					3,035,782	3,035,782 1,132,804
Total fund balances	1,270,239			1,150,800	803,290	3,468,425	6,692,754
Total liabilities and fund balances	\$ 1,565,850	\$ -	\$ -	\$ 1,153,063	\$ 803,290	\$ 3,469,680	
	Amounts reported for because: Capital assets use	· ·			Deficit) (Exhibit 1) a		
	the funds Deferred outflows Deferred outflows	of resources relate	d to pensions d to OPEB		gations and subscrip		65,149,821 25,149,407 16,393,978
	are not due and Net pension liabili Net OPEB liabilitie Deferred inflows o	payable in the curre	ent period and there to pensions	fore are not reporte	•	NOT RESIDENCE	(4,523,026 (38,140,884) (52,667,427) (1,156,441) (29,379,762)
	Net deficit o	of governmental act	ivities				\$ (12,481,580)

		01:: - : ::	Major Funds  Fodoral Capital		1.20.11	011 5 :	Total
	General	State Public School	Federal Grants Fund	Capital Outlay	Individual Schools	Other Special Revenues	Governmental Funds
_							
Revenues:							
Intergovernmental:	•	0 10 755 551			•	A 050.000	40.000.004
State of North Carolina	\$ -	\$ 46,755,551	\$ -	\$ 600,482	\$ -	\$ 950,298	\$ 48,306,331
Beaufort County							
Local current expense	15,190,740	-	-		-	-	15,190,740
Other	-	-	- -	2,223,702	-		2,223,702
U.S. Government	-	-	15,081,606	-	-	653,940	15,735,546
Other	417,300			57,978	950,779	2,816,120	4,242,177
Total revenues	15,608,040	46,755,551	15,081,606	2,882,162	950,779	4,420,358	85,698,496
Expenditures:							
Current:							
Instructional services:							
Regular instructional	3,376,368	26,323,268	4,637,996	_	_	577,066	34,914,698
Special populations	235,410	5,447,133	2,324,740	_	_	442,280	8,449,563
						790,668	6,088,938
Alternative programs	246,435	1,537,108	3,514,727	-	-		
School leadership	1,155,376	3,049,642	361,815	-	-	40,405	4,607,238
Co-curricular	340,858	-	78,828	-	865,035	4,336	1,289,057
School-based support	846,020	3,819,458	705,155	-	-	931,319	6,301,952
System-wide support							
services:							
Support and development	327,326	485,984	159,120	_	_	11,445	983,875
Special population	021,020	100,001	100,120			,	,
support and development	17,111	349,017	105,158	-	-	-	471,286
Alternative programs and							
services support and							
development	235,834	82,680	160,253	-	-	57,393	536,160
Technology support	648,185	148,266	358,085	-	-	-	1,154,536
Operational support Financial and human	6,119,034	4,916,649	1,413,635	-	-	555,185	13,004,503
resources	624 500	250 270	70,347		_	440.064	1,402,298
	624,509	258,378	70,347	-	-	449,064	
Accountability	9,296	-	-	-	-	-	9,296
System-wide pupil							
support	2,771	-	-	-	-	-	2,771
Policy, leadership, and							
public relations	381,580	194,907	106,664	-	-	60,860	744,011
Ancillary services	6,494	45,739	82,693	-	-	2,682	137,608
Non-programmed charges	999,831	_	955,290	_	_	_	1,955,121
Debt service:	000,001		000,200				1,000,121
		00.010	47.400	000 400			700 004
Principal	-	89,319	47,100	600,482	-	-	736,901
Interest	-	8,003	-	-	-	-	8,003
Capital outlay:							
Real property and buildings	-	-	-	1,263,377	-	-	1,263,377
Furnishings and equipment	-	-	-	776,715	-	-	776,715
Vehicles and other	-	-		630,823	_	-	630,823
Total expenditures	15,572,438	46,755,551	15,081,606	3,271,397	865,035	3,922,703	85,468,730
Revenues over (under)							
expenditures	35,602			(389,235)	85,744	497,655	229,766
O4b							
Other financing sources (uses):							
Transfers from (to) other							
funds	-	-	-	-	(91,762)	91,762	-
Installment purchase							
obligations issued	-	_	_	630,823	_	_	630,823
Subscription liability							
issued	-	-	-	135,303	_	-	135,303
Total other financing							
sources (uses)				766,126	(91,762)	91,762	766,126
Net changes in fund							
balance	35,602	-	-	376,891	(6,018)	589,417	995,892
Fund balances: Beginning of year	1,234,637	_	_	773,909	809,308	2,879,008	5,696,862
End of year	\$ 1,270,239	\$ -	\$ -	\$ 1,150,800	\$ 803,290	\$ 3,468,425	\$ 6,692,754

Amounts reported for governmental activities in the Statement of Activities are different because: Net changes in fund balances - total governmental funds 995,892 Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation/amortization expense. This is the amount by which depreciation/amortization exceeded capital outlays in the current period. (783,422)Contributions to the pension plan in the current fiscal year are not included on the Statement of Activities 7,180,070 Contributions to the OPEB plans in the current fiscal year are not included in the Statement of Activities 2,887,727 Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. State OPEB contribution 399,467 Net OPEB benefit 5.546.534 The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt and related items. (29,225)Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. Compensated absences 156,910 Pension expense (8,089,600)Total changes in net position (deficit) of governmental activities \$ 8,264,353

	General Fund						
	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)			
Revenues:							
Intergovernmental:				_			
State of North Carolina	\$ 65,000	\$ -	\$ -	\$ -			
Beaufort County	15,190,140	15,190,740	15,190,740	- F 200			
Other	275,000	412,000	417,300	5,300			
	15,530,140	15,602,740	15,608,040	5,300			
Expenditures:							
Current:							
Instructional services	7,726,390	6,213,301	6,200,467	12,834			
System-wide support services	7,671,000	8,383,114	8,365,646	17,468			
Ancillary services	11,250	6,494	6,494	-			
Non-programmed charges	1,005,000	999,831	999,831	<u> </u>			
Total expenditures	16,413,640	15,602,740	15,572,438	30,302			
Revenues over (under)							
expenditures	(883,500)	_	35,602	35,602			
охронанагоз	(000,000)		00,002	00,002			
Other financing uses:							
Transfers to (from) other funds	(17,000)	-	-	-			
Fund balance appropriated	900,500						
Net change in fund balance	\$ -	\$ -	35,602	\$ 35,602			
rvet change in fully balance	<del>-</del>	Ψ	33,002	Ψ 00,002			
Fund balances:							
Beginning of year			1,234,637				
End of year			\$ 1,270,239				

			Other Special F	Revenues Fund	
	Original Budget		Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues: Intergovernmental:	Φ.		ф 050 000	¢ 050,000	Ф
State of North Carolina U.S. Government Other	\$	- - -	\$ 950,298 870,042 1,850,140	\$ 950,298 653,940 2,816,120	\$ - (216,102) 965,980
			3,670,480	4,420,358	749,878
Expenditures: Current:					
Instructional services		-	3,847,647	2,786,074	1,061,573
System-wide support services		-	1,768,981	1,133,947	635,034
Ancillary services		-	17,983	2,682	15,301
Non-programmed charges			95,737		95,737
Total expenditures			5,730,348	3,922,703	1,807,645
Revenues over (under) expenditures		-	(2,059,868)	497,655	2,557,523
Other financing uses: Transfers to (from) other funds		-	91,692	91,762	70
Fund balance appropriated			1,968,176		(1,968,176)
Net change in fund balance	\$		\$ -	589,417	\$ 589,417
Fund balances: Beginning of year				2,879,008	
End of year				\$ 3,468,425	

	State Public School Fund							
	Original Budget	Final Budget	Actual	Variance with final budget positive (negative)				
Revenues: Intergovernmental: State of North Carolina	\$ 44,480,800	\$ 47,436,365	\$ 46,755,551	\$ (680,814)				
Expenditures: Current: Instructional services System-wide support services Ancillary services Debt service	37,631,531 6,803,769 45,500	40,767,412 6,525,892 45,739 97,322	40,176,609 6,435,881 45,739 97,322	590,803 90,011 - -				
Total expenditures  Net change in fund balance	44,480,800 \$ -	47,436,365 \$ -	46,755,551	680,814				
Fund balances: Beginning of year								
End of year			\$ -					

	Federal Grants Fund			
	Original Budget	Final Budget	Actual	Variance with final budget positive (negative)
Revenues: Intergovernmental: U.S. Government	\$ 7,414,000	\$ 23,268,836	\$ 15,081,606	\$ (8,187,230)
Expenditures: Current:				
Instructional services	6,633,235	14,078,173	11,623,261	2,454,912
System-wide support services	376,090	7,592,042	2,373,262	5,218,780
Ancillary services	-	125,837	82,693	43,144
Non-programmed charges	404,675	1,425,684	955,290	470,394
Debt service		47,100	47,100	
Total expenditures	7,414,000	23,268,836	15,081,606	8,187,230
Net change in fund balance	\$ -	\$ -	-	\$ -
Fund balances: Beginning of year				
End of year			\$ -	

	Enterprise  Major Fund School Food
	Service
ASSETS	
Current assets:	
Cash and cash equivalents	\$ 1,322,207
Due from other governments	120,215
Inventories	144,618
Total current assets	1,587,040
Noncurrent assets:	
Capital assets:	
Furniture, equipment and vehicles, net	747,423
Total assets	2,334,463
DEFERRED OUTFLOWS OF RESOURCES	1,281,418
LIABILITIES	
Current liabilities:	
Accounts payable and accrued liabilities	1,360
Due to other funds	72,791
Unearned revenue	10,811
Compensated absences	112,977
Total current liabilities	197,939
Noncurrent liabilities:	4.495.499
Net pension liability	1,195,499
Net OPEB liability	1,618,054
Compensated absences Total noncurrent liabilities	10,630 2,824,183
Total Horicultent habilities	
Total liabilities	3,022,122
DEFERRED INFLOWS OF RESOURCES	893,711
NET POSITION (DEFICIT)	
Investment in capital assets	747,423
Unrestricted	(1,047,375)
Total net deficit	\$ (299,952)

For the Fiscal Year Ended June 30, 2023

	Enterprise Major Fund School Food Service
Operating revenues:	
Food sales	<u>\$ 107,775</u>
Operating expenses:	
Food cost:	
Purchase of food	1,257,064
Donated commodities	340,128
Salaries and benefits	2,036,776
Indirect costs	185,411
Materials and supplies	181,336
Repairs and maintenance	18,275
Contracted services	28,150
Depreciation	101,688
Non-capitalized equipment	36,876
Other	17,772
Total operating expenses	4,203,476
Operating loss	(4,095,701)
Nonoperating revenues:	
Federal reimbursements	3,494,417
Federal commodities	340,128
State reimbursements	92
State OPEB contribution	12,648
Miscellaneous revenues	27,511
Contributed capital	58,856
Interest earned	13,524
Total nonoperating revenues	3,947,176
Change in net deficit	(148,525)
Total net deficit, beginning	(151,427)
Total net deficit, ending	\$ (299,952)

	Enterprise	
	Major Fund	
	School Food	
	Service	
Cash flows from operating activities:		
Cash received from customers	\$ 40,920	
Cash paid for goods and services	(1,793,491)	
Cash paid to employees for services	(2,282,987)	
Net cash used by operating activities	(4,035,558)	
Cash flows from noncapital financing activities:		
Miscellaneous revenues	27,511	
Federal and state reimbursements	3,451,377	
Net cash provided by noncapital activities	3,478,888	
Cash flows from capital and related financing activities:		
Purchase of capital assets	(136,587)	
·	(100,001)	
Cash flows from investing activities:		
Interest earned on investments	13,524	
Net change in cash and cash equivalents	(679,733)	
Cash and cash equivalents, beginning of year	2,001,940	
Cash and cash equivalents, end of year	\$ 1,322,207	
Reconciliation of operating loss to net cash used by operating activities:		
Operating loss	\$ (4,095,701)	
Adjustments to reconcile operating loss to net cash used by operating	Ψ (4,000,701)	
activities:		
Depreciation	101,688	
Donated commodities	340,128	
State OPEB contribution	12,648	
Changes in assets, deferred outflows of resources, deferred inflows	,	
of resources, and liabilities:		
Change in accounts receivable	3,443	
Change in inventories	(28,846)	
Change in net OPEB asset	1,087	
Change in deferred outflows of resources	(687,205)	
Change in accounts payable and accrued liabilities	(39,761)	
Change in unearned revenue	(70,298)	
Change in compensated absences payable	(7,968)	
Change in net pension liability	878,013	
Change in net OPEB liability	(227,393)	
Change in deferred inflows of resources	(215,393)	
Total adjustments	60,143	
Net cash used by operating activities	\$ (4,035,558)	

### NONCASH OPERATING AND NONCAPITAL FINANCING ACTIVITIES:

The School Food Service Fund received donated commodities with a value of \$340,128 during the fiscal year. The receipt of these commodities is reflected as a nonoperating revenue on Exhibit 8.

During the fiscal year, capital assets of \$58,856 were contributed to the School Food Service Fund. The receipt of these items is reflected as nonoperating revenue on Exhibit 8.

During the fiscal year, the State Health Plan transferred assets to the Retiree Health Benefit Fund as a result of cost savings to the State Health Plan. In accordance with GASB 75, the School Food Service Fund recorded \$12,648 as a nonoperating revenue on Exhibit 8 as a result of this transfer.

	Private Purpose Trust
ASSETS Cash	\$ 80,010
LIABILITIES  Due to other funds	 12,000
NET POSITION Assets held in trust for scholarships	\$ 68,010

	 Private Purpose Trust
Additions: Interest	\$ 1,159
Subtractions: Scholarships paid	 (12,000)
Change in net position	(10,841)
Net position, beginning	 78,851
Net position, ending	\$ 68,010

### **Notes to Financial Statements**

### 1. Summary of Significant Accounting Policies

The accounting policies of the Board of Education of Beaufort County Schools (the "Board") conform to generally accepted accounting principles as applicable to governments. The following is a summary of the more significant accounting policies:

### A. Reporting Entity

The Board is a Local Education Agency empowered by state law [Chapter 115C of the North Carolina General Statutes] with the responsibility to oversee and control all activities related to public school education in Beaufort County, North Carolina. The Board receives state, local, and federal government funding and must adhere to the legal requirements of each funding entity. The Board does not have any component units for which it is financially accountable, and as such, there are no component units included in the accompanying financial statements.

### B. Basis of Presentation

**Government-Wide Statements**: The Statement of Net Position (Deficit) and the Statement of Activities display information about the Board. These statements include the financial activities of the overall government, except for fiduciary funds. Eliminations have been made to minimize the effect of internal activities upon revenues and expenses. Interfund services provided and used are not eliminated in the process of consolidation. These statements distinguish between the *governmental* and *business-type activities* of the Board. Governmental activities generally are financed through intergovernmental revenues and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The Statement of Activities presents a comparison between direct expenses and program revenues for the different business-type activities of the Board and for each function of the Board's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expense allocations that have been made in the funds have been reversed for the statement of activities. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs, and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues.

**Fund Financial Statements**: The fund financial statements provide information about the Board's funds, including its fiduciary fund. Separate statements for each fund category - *governmental*, *proprietary and fiduciary* - are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds. The fiduciary fund is presented separately.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from non-exchange transactions or ancillary activities.

The Board reports the following major governmental funds:

General Fund. The General Fund is the general operating fund of the Board. The General Fund accounts for all financial resources except those that are required to be accounted for in another fund. This fund is the "Local Current Expense Fund," which is mandated by State law [G.S. 115C-426].

*State Public School Fund.* The State Public School Fund includes appropriations from the Department of Public Instruction for the current operating expenditures of the public school system.

*Federal Grants Fund.* The Federal Grants Fund includes appropriations from the U.S. Government for the current operating expenditures of the public school system.

Capital Outlay Fund. The Capital Outlay Fund accounts for financial resources to be used for the acquisition and construction of major capital facilities (other than those financed by proprietary funds and trust funds) and is reported as a capital projects fund. It is mandated by state law [G.S.115C-426]. Capital projects are funded by Beaufort County appropriations, restricted sales tax moneys, proceeds of county debt issued for public school construction, and lottery proceeds as well as certain State assistance.

*Individual Schools Fund*. The Individual Schools Fund includes revenues and expenditures of the activity funds of the individual schools. The primary revenue sources include funds held on the behalf of various clubs and organizations, receipts from athletic events, and proceeds from various fund raising activities. The primary expenditures are for athletic teams, club programs, activity buses, and instructional needs.

Other Special Revenues Fund. The Other Special Revenues Fund is used to account for activities designated for specific purposes and generally not intended for the general K-12 student population of the Board. Funding is primarily from local sources and the U.S. Government.

The Board reports the following major enterprise fund:

School Food Service Fund. The School Food Service Fund is used to account for the food service program within the school system.

The Board reports the following fiduciary fund:

Scholarship Fund. The Scholarship Fund is used to account for scholarship money under the control of the Board for the benefit of students in the district.

### C. Measurement Focus and Basis of Accounting

Government-wide, Proprietary, and Fiduciary Fund Financial Statements. The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the Board gives (or receives) value without directly receiving (or giving) equal value in exchange, include grants and donations. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental Fund Financial Statements. Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The Board considers all revenues reported in the governmental funds to be available if the revenues are collected within 60 days after year end. These could include federal, state, and county grants, and some charges for services. Expenditures are recorded when the related fund liability is incurred, except for claims and judgments and compensated absences that are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Acquisitions under leases and subscriptions are reported as other financing sources.

Under the terms of grant agreements, the Board funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the Board's policy to first apply cost-reimbursement grant resources to such programs and then general revenues.

### D. Budgetary Data

The Board's budgets are adopted as required by the North Carolina General Statutes. Annual budgets are adopted for all funds, except for the individual schools special revenue funds, as required by North Carolina General Statutes. No budget is required by state law for individual school funds. All appropriations lapse at the fiscal year end. All budgets are prepared using the modified accrual basis of accounting. Expenditures may not legally exceed appropriations at the PRC level for all annually budgeted funds. The superintendent is authorized by the governing board to transfer appropriations within a fund without limitation and without a report being made. The superintendent is not authorized to transfer contingency appropriations within a fund, nor may they transfer amounts between funds. During the year, several amendments to the original budget were necessary. The budget ordinance must be adopted by July 1 of the fiscal year or the governing board must adopt an interim budget that covers that time until the annual ordinance can be adopted.

### E. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Fund Equity

#### (1) Deposits and Investments

All deposits of the Board are made in board-designated official depositories and are secured as required by state law [G.S. 115C-444]. The Board may designate, as an official depository, any bank or savings association whose principal office is located in North Carolina. Also, the Board may establish time deposit accounts such as NOW and SuperNOW accounts, money market accounts, and certificates of deposit. The Board also has money credited in its name with the State Treasurer and may issue State warrants against these funds.

State law [G.S. 115C-443] authorizes the Board to invest in obligations of the United States or obligations fully guaranteed both as to principal and interest by the United States; obligations of the State of North Carolina; bonds and notes of any North Carolina local government or public authority; obligations of certain non-guaranteed federal agencies; certain high-quality issues of commercial paper and bankers' acceptances; the North Carolina Capital Management Trust (NCCMT), an SEC-registered (2a-7) money market mutual fund; and the North Carolina State Treasurer's Short Term Investment Fund (STIF).

The Short-Term Investment Fund (STIF) is managed by the staff of the Department of State Treasurer and operated in accordance with state laws and regulations. It is not registered with the SEC. It consists of an internal portion and an external portion in which the board participates. Investments are restricted to those enumerated in G.S. 147-69.1.

The North Carolina Capital Management Trust (NCCMT) is an SEC-registered money market mutual fund (the Government Portfolio) allowable by G.S. 159-30(c)(8). The Government Portfolio, which invests in treasuries, government agencies, an collateralized repurchase agreements, is a 2a-7 money market mutual fund and maintains a AAAm rating from S&P and AAAmf by Moody's Investor Service. It is reported at fair value.

### Board of Education of Beaufort County Schools Notes to Financial Statements

The Board's investments are reported at fair value determined by either quoted market prices or a matrix pricing model. Bank deposits are measured at amortized cost. Ownership of the STIF is determined on a fair market valuation basis as of fiscal year end in accordance with the STIF operating procedures.

STIF investments are valued by the custodian using Level 2 inputs. The STIF is valued at \$1 per share. The STIF portfolio is unrated and has a weighted average maturity at June 30, 2023 of 0.7 years.

### (2) Cash and Cash Equivalents

The Board pools money from several funds to facilitate disbursement and investment and to maximize investment income. Therefore, all cash and investments are essentially demand deposits and are considered cash and cash equivalents.

### (3) Inventories

The inventories of the Board are valued at cost and the Board uses the first-in, first-out (FIFO) flow assumption in determining cost. The inventories of the Board's Proprietary Fund inventories consist of food and supplies and are recorded as expenses when consumed.

### (4) Capital Assets

Donated assets received prior to July 1, 2015 are recorded at their estimated fair value at the date of donation or forfeiture. Donated assets received after July 1, 2015 are recorded at the acquisition value. All other capital assets are recorded at original cost. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets.

Capital assets are tangible and intangible assets. Tangible assets include buildings and improvements, equipment, furniture, and vehicles. For capital assets utilized in governmental activities and business-type activities, it is the policy of the Board to capitalize those assets costing more than \$5,000 with an estimated useful life of three or more years. The cost of normal repairs that do not add to the value of the asset or materially extend asset lives is not capitalized.

Intangible assets include right-to-use subscription-based information technology arrangement assets. Intangible assets follow the same policies as tangible capital assets and are reported with tangible assets in the appropriate capital asset class.

Right-to-use subscription-based information technology are initially measured at an amount equal to the initial measurement of the subscription liability plus any subscription payments made at the start of the subscription term, if applicable, plus capitalizable initial implementation costs at the start of the subscription term, less any incentives received from the information technology subscription vendor at the start of the subscription term.

Beaufort County holds title to certain properties, which are reflected as capital assets in the financial statements of the Board. The properties have been deeded to the County to permit installment purchase financing of acquisition and construction costs and to permit the County to receive refunds of sales tax paid for construction costs. Agreements between the County and the Board give the schools full use of the facilities, full responsibility for maintenance of the facilities, and provides that the County will convey title of the property back to the Board, once all restrictions of the financing agreements and all sales tax reimbursement requirements have been met.

### Board of Education of Beaufort County Schools Notes to Financial Statements

Land and construction in progress are not depreciated. Right-to-use subscription-based information technology assets are amortized on a straight-line basis over the related subscription term. The other tangible and intangible property, plant, and equipment are depreciated/amortized using the straight-line method over the following estimated useful lives:

Buildings and improvements 10 to 50 years
Equipment and furniture 3 to 10 years
Vehicles 6 to 10 years

Depreciation/amortization for building and equipment that serve multiple purposes cannot be allocated ratably and is therefore reported as "unallocated depreciation/amortization" on the Statement of Activities.

### (5) Deferred Outflows and Inflows of Resources

In addition to assets, the Statement of Net Position (Deficit) will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an expense or expenditure until then. The Board has several items that meet this criterion - a pension and OPEB-related deferral and contributions made to the plans subsequent to the measurement date. The Statement of Net Position (Deficit) also reports a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as revenue until then. The Board has pension and OPEB-related deferrals that meet this criterion.

### (6) Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities.

### (7) Compensated Absences

The Board follows the state's policy for vacation and sick leave. Employees may accumulate up to thirty (30) days earned vacation leave with such leave being fully vested when earned. For the Board, the current portion of the accumulated vacation pay is not considered to be material. The Board's liability for accumulated earned vacation and the salary-related payments as of June 30, 2023 is recorded in the government-wide and proprietary fund financial statements on a FIFO basis. An estimate has been made, based on prior years' records, of the current portion of compensated absences.

The sick leave policy of the Board provides for an unlimited accumulation of earned sick leave. Sick leave does not vest, but any unused sick leave accumulated at the time of retirement may be used in the determination of length of service for retirement benefit purposes. Since the Board has no obligation for accumulated sick leave until it is actually taken, no accrual for sick leave has been made.

### (8) Net Position (Deficit)

Net position (deficit) in the government-wide and proprietary fund financial statements is classified as net investment in capital assets; restricted; and unrestricted. Restricted net position represents constraints on resources that are either externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments, or imposed by law through State Statute.

### Board of Education of Beaufort County Schools Notes to Financial Statements

### (9) Fund Balance

In the governmental fund financial statements, fund balance is composed of three classifications designed to disclose the hierarchy of constraints placed on how fund balance can be spent.

The governmental fund types classify fund balances as follows:

Restricted Fund Balance - This classification includes amounts that are restricted to specific purposes externally imposed by creditors or imposed by law.

Restricted for Stabilization by State Statute - portion of fund balance that is restricted by State Statute [G.S. 115C-425(a)].

Restricted for School Capital Outlay - portion of fund balance that can only be used for School Capital Outlay. [G.S. 159-18 through 22]

Restricted for Individual Schools - revenue sources restricted for expenditures for the various clubs and organizations, athletic events, and various fund raising activities for which they were collected.

Assigned fund balance - portion of fund balance that the Board intends to use for specific purposes.

Other special programs - portion of fund balance that will be used by the Other Restricted Revenues Fund activities, as determined by the governing body.

**Unassigned fund balance** - the portion of fund balance that has not been restricted, committed, or assigned to specific purposes or other funds. The General Fund is the only fund that reports a positive unassigned fund balance. While governmental funds other than the General Fund do not report positive unassigned fund balance, they do report deficits, if any, in that category.

The Board has a revenue spending policy that provides guidance for programs with multiple revenue sources. The Finance Officer will use resources in the following hierarchy: revenues restricted as to use, then general unrestricted revenues. For purposes of fund balance classification expenditures are to be spent from restricted fund balance first, followed in order by committed fund balance, assigned fund balance and, lastly, unassigned fund balance. The Finance Officer has the authority to deviate from this policy if it is in the best interest of the Board.

### F. Reconciliation of Government-wide and Fund Financial Statements

Explanation of certain differences between the governmental fund balance sheet and the government-wide Statement of Net Position (Deficit)

The governmental fund balance sheet includes a reconciliation between *fund balance - total governmental funds* and *net position (deficit) - governmental activities* as reported in the government-wide Statement of Net Position (Deficit). The net adjustment of \$(19,174,334) consists of several elements as follows:

Description		Amount	
Capital assets used in governmental activities are not financial resources and are therefore not reported in the funds (total capital assets on government-wide			
statement in governmental activities column	\$	135,592,774	
Less accumulated depreciation/amortization		(70,442,953)	
Net capital assets		65,149,821	
Pension-related deferred outflows of resources		25,149,407	
OPEB-related deferred outflows of resources		16,393,978	
Liabilities that, because they are not due and payable in the current period, do not require current resources to pay and are therefore not recorded in the fund statements:			
Direct placement installment purchases		(410,662)	
Subscription liabilities		(213,946)	
Compensated absences		(3,898,418)	
Net pension liability		(38,140,884)	
Net OPEB liability		(52,667,427)	
Deferred inflows of resources related to pensions		(1,156,441)	
Deferred inflows of resources related to OPEB		(29,379,762)	
Total adjustment	\$	(19,174,334)	

Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balance and the government-wide statement of activities.

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between *net changes in fund balances - total governmental funds* and *changes in net position of governmental activities* as reported in the government-wide Statement of Activities. There are several elements of that total adjustment of \$7,268,461 as follows:

Description	Amount
Capital outlay expenditures recorded in the fund statements but capitalized as assets in the statement of activities	\$ 2,348,181
Depreciation/amortization expense, the allocation of those assets over their useful lives, that is recorded on the statement of activities but not in the fund statements.	(3,131,603)
New debt and subscription liabilities issued during the year is recorded as a source of funds on the fund statements; it has no effect on the statement of activities	(766,126)
Principal payments on installment purchases subscription liabilities are recorded as a use of funds on the fund statements but affect only the statement of net position (deficit) in the government-wide statements	736,901
Contributions to the pension plan in the current fiscal year not included in the Statement of Activities	7,180,070
Contributions to the OPEB plans in the current fiscal year not included in the Statement of Activities	2,887,727
Expenses reported in the statement of activities that do not require the use of current resources to pay are not recorded as expenditures in the fund statements:	
Pension expense	(8,089,600)
Revenues reported in the statement of activities that do not provide current resources are not recorded as revenues in the fund statements:	
State OPEB contribution	399,467
Net OPEB benefit	5,546,534
Compensated absences are accrued in the government-wide statements but not in the fund statements because they do not use current resources	156,910
Total adjustment	\$ 7,268,461

### G. Defined Benefit Pension Plans and OPEB Plans

For purposes of measuring the net pension and OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to pensions and OPEB, and pension and OPEB expense, information about the fiduciary net position of the Teachers' and State Employees' Retirement System (TSERS), the Retiree Health Benefit Fund (RHBF), and the Disability Income Plan of NC (DIPNC) and additions to/deductions from TSERS, RHBF, and DIPNC's fiduciary net position have been determined on the same basis as they are reported by TSERS, RHBF, and DIPNC. For this purpose, plan member contributions are recognized in the period in which the contributions are due. The Board's employer contributions are recognized when due and the Board has a legal requirement to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of TSERS, RHBF, and DIPNC. Investments are reported at fair value.

### 2. Detail Notes on All Funds

### A. Assets

### (1) Deposits

All of the Board's deposits are either insured or collateralized by using one of two methods. Under the Dedicated Method, all deposits exceeding the federal depository insurance coverage level are collateralized with securities held by the Board's agents in the unit's name. Under the Pooling Method, which is a collateral pool, all uninsured deposits are collateralized with securities held by the State Treasurer's agent in the name of the State Treasurer. Since the State Treasurer is acting in a fiduciary capacity for the Board, these deposits are considered to be held by the agent in the entity's name. The amount of the pledged collateral is based on an approved averaging method for non-interest-bearing deposits and the actual current balance for interest-bearing deposits. Depositories using the Pooling Method report to the State Treasurer the adequacy of their pooled collateral covering uninsured deposits. The State Treasurer does not confirm this information with the Board or with the escrow agent. Because of the inability to measure the exact amount of collateral pledged for the Board under the Pooling Method, the potential exists for under-collateralization, and this risk may increase in periods of high cash flows. However, the State Treasurer of North Carolina enforces strict standards of financial stability for each depository that collateralizes public deposits under the Pooling Method. The Board has no policy regarding custodial credit risk for deposits.

At June 30, 2023, the Board had deposits with financial institutions with a carrying amount of \$7,189,629 and with the State Treasurer of \$0. The bank balances with the financial institutions and the State Treasurer were \$7,275,542 and \$146,507, respectively. Of these balances, \$1,140,499 was covered by federal depository insurance and \$6,281,550 was covered by collateral held by authorized escrow agents in the name of the State Treasurer.

### (2) Investments

At June 30, 2023, the Board had \$609,009 invested with the State Treasurer in the Short-Term Investment Fund (STIF). The STIF is classified as a Level 2 fair value investment. At June 30, 2023, the Board of Education had \$25,384 invested with the North Carolina Capital Management Trust's Cash Portfolio

*Interest Rate Risk.* The Board of Education does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The STIF had a weighted average maturity of 0.7 years as of June 30, 2023.

*Credit Risk.* The STIF is unrated and is authorized under NC General Statute 147-69.1. The State Treasurer's STIF is invested in highly liquid fixed income securities consisting primarily of short to intermediate treasuries and agencies, and money market instruments. The Board has no policy on credit risk.

Concentration of Credit Risk. The Board places no limit on the amount the Board may invest in any one issuer.

### (3) Receivables

Receivables at the government-wide level at June 30, 2023 were as follows:

	(to	ue from b) Other Funds	_	ue from Other vernments		Other	Total
Governmental activities: General Fund Other governmental activities	\$	72,791 12,000	\$	- 420,643	\$	64,644 <u>-</u>	\$ 137,435 432,643
Total governmental activities	\$	84,791	\$	420,643	\$	64,644	\$ 570,078
Business-type activities: School Food Service Fund	\$	(72,791)	\$	120,215	<u>\$</u>	<u> </u>	\$ 47,424

Internal balances consist of administrative costs due to the General Fund from the School Food Service Fund and Scholarship reimbursement costs due to the Other Special Revenues Fund from the Private Purpose Trust Fund.

Due from other governments consists of the following:

Governmental activities: Other Special Revenues Fund	\$	420,643	Federal, state, and other local funds
Business-type activities: School Food Service Fund	<u>\$</u>	120,215	USDA reimbursements

### (4) Capital Assets

Capital asset activity for the year ended June 30, 2023 was as follows:

	Beginning Balances, as Restated	Increases	Decreases	Transfers	Ending Balances
Governmental activities:	- No state a	1110104303	Dedicases		Datations
Capital assets not being					
depreciated/amortized:					
Land	\$ 1,178,555	\$ -	\$ -	\$ -	\$ 1,178,555
Construction in progress		247,190			247,190
Total capital assets not being					
depreciated/amortized	1,178,555	247,190			1,425,745
Capital assets being					
depreciated/amortized:					
Buildings and improvements	114,106,576	1,189,637	-	-	115,296,213
Equipment and furniture	5,457,093	646,764	-	-	6,103,857
Right-to-use subscription assets	215,062	135,303	-	-	350,365
Vehicles	12,287,307	129,287			12,416,594
Total capital assets being	100 000 000	0.400.004			104 107 000
depreciated and amortized	132,066,038	2,100,991			134,167,029
Less accumulated					
depreciation/amortization for:					
Buildings and improvements	54,242,578	2,123,779	-	-	56,366,357
Equipment and furniture	3,608,107	370,608	-	-	3,978,715
Right-to-use subscription assets	-	128,937	-	-	128,937
Vehicles	9,460,665	508,279			9,968,944
Total accumulated depreciation					
and amortization	67,311,350	3,131,603			70,442,953
Total capital assets being					
Total capital assets being depreciated and amortized, net	64,754,688				63,724,076
depreciated and amortized, net	04,704,000				00,724,070
Governmental activity capital					
assets, net	\$ 65,933,243				\$ 65,149,821
Dayler and American Market					
Business-type activities: School Food Service Fund:					
Capital assets being depreciated:					
Building	\$ 196,192	\$ -	\$ -	\$ -	\$ 196,192
Equipment, furniture, and vehicles	2,096,729	195,443	Ψ - -	Ψ - -	2,292,172
Total capital assets being					
depreciated	2,292,921	195,443	-	-	2,488,364
Less accumulated depreciation for:					
Building	124,255	4,905	-	-	129,160
Equipment, furniture, and vehicles	1,514,998	96,783	-	-	1,611,781
	1,639,253	101,688	-		1,740,941
B					
Business-type activities capital	Ф 650,000				ф 747.400
assets, net	\$ 653,668				\$ 747,423

Depreciation/amortization was charged to governmental functions as follows:

\$ 2,554,283
128,937
 448,383
\$ 3.131.603
\$ 

### (5) Construction and Other Significant Commitments

The Board has active construction projects as of June 30, 2023. These projects are for the implementation of new heating and air conditioning systems for eight schools. At year-end, the Board's commitment with the contractors for these projects are as follows:

<u>Project</u>	Spent o Date	Remaining ommitment
Heating and air conditioning projects	\$ 247,190	\$ 3,467,810

### B. Liabilities

(1) Pension Plan and Other Postemployment Obligations

### (a) Teachers' and State Employees' Retirement System

Plan Description. The Board is a participating employer in the statewide Teachers' and State Employees' Retirement System (TSERS), a cost-sharing multiple-employer defined benefit pension plan administered by the state of North Carolina. TSERS membership is comprised of employees of the state (state agencies and institutions), universities, community colleges, and certain proprietary component units along with the employees of Local Education Agencies and charter schools. Article 1 of G.S. Chapter 135 assigns the authority to establish and amend benefit provisions to the North Carolina General Assembly. Management of the plan is vested in the TSERS Board of Trustees, which consists of 13 members - nine appointed by the Governor, one appointed by the state Senate, one appointed by the state House of Representatives, and the State Treasurer and State Superintendent, who serve as ex-officio members. The Teachers' and State Employees' Retirement System is included in the Annual Comprehensive Financial Report (ACFR) for the State of North Carolina. The State's ACFR includes financial statements and required supplementary information for TSERS. That report may be obtained by writing to the Office of the State Controller, 1410 Mail Service Center, Raleigh, North Carolina 27699-1410, by calling (919) 981-5454, or at <a href="https://www.osc.nc.gov">www.osc.nc.gov</a>.

Benefits Provided. TSERS provides retirement and survivor benefits. Retirement benefits are determined as 1.82% of the member's average final compensation times the member's years of creditable service. A member's average final compensation is calculated as the average of a member's four highest consecutive years of compensation. General employee plan members are eligible to retire with full retirement benefits at age 65 with five years of creditable service, at age 60 with 25 years of creditable service, or at any age with 30 years of creditable service. General employee plan members are eligible to retire with partial retirement benefits at age 50 with 20 years of creditable service or at age 60 with five years of creditable service. Survivor benefits are available to eligible beneficiaries of members who die while in active service or within 180 days of their last day of service and who have either completed 20 years of creditable service regardless of age or have completed five years of service and have reached age 60. Eligible beneficiaries may elect to receive a monthly Survivor's Alternate Benefit for life or a return of the member's contributions. The plan does not provide for automatic post-retirement benefit increases. Increases are contingent upon actuarial gains of the plan.

TSERS plan members who are LEOs are eligible to retire with full retirement benefits at age 55 with five years of creditable service as an officer (or 10 years of creditable service for members joining TSERS on or after August 1, 2011), or at any age with 30 years of creditable service. LEO plan members are eligible to retire with partial retirement benefits at age 50 with 15 years of creditable service as an officer. Survivor benefits are available to eligible beneficiaries of LEO members who die while in active service or within 180 days of their last day of service and who also have either completed 20 years of creditable service regardless of age, or have completed 15 years of service as a LEO and have reached age 50, or have completed five years of creditable service as a LEO and have reached age 55, or have completed 15 years of creditable service as a LEO if killed in the line of duty. Eligible beneficiaries may elect to receive a monthly Survivor's Alternate Benefit for life or a return of the member's contributions.

Contributions. Contribution provisions are established by General Statute 135-8 and may be amended only by the North Carolina General Assembly. Board employees are required to contribute 6% of their compensation. Employer contributions are actuarially determined and set annually by the TSERS Board of Trustees. The Board's contractually required contribution rate was 17.38 percent of covered payroll from July 1, 2022 to June 30, 2023. These actuarially determined contribution rates were determined as an amount that, when combined with employee contributions, are expected to finance the costs of benefits earned during the year. Contributions to the pension plan from the Board were \$7,407,404 for the year ended June 30, 2023.

Refunds of Contributions. Board employees who have terminated service as a contributing member of TSERS, may file an application for a refund of their contributions. By state law, refunds to members with at least five years of service include 4% interest. State law requires a 60-day waiting period after service termination before the refund may be paid. The acceptance of a refund payment cancels the individual's right to employer contributions or any other benefit provided by TSERS.

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.

At June 30, 2023, the Board reported a liability of \$39,336,383 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2021. The total pension liability was then rolled forward to the measurement date of June 30, 2022 utilizing update procedures incorporating the actuarial assumptions. The Board's proportion of the net pension liability was based on a projection of the Board's long-term share of future payroll covered by the pension plan, relative to the projected future payroll covered by the pension plan of all participating TSERS employers, actuarially determined. The Board's proportion was 0.2650% and 0.2290% at June 30, 2023 and 2022, respectively.

For the year ended June 30, 2023, the Board recognized pension expense of \$8,345,733. At June 30, 2023, the Board reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	O	Deferred utflows of esources	In	Deferred of esources
Differences between expected and actual experience Changes of assumptions Net difference between projected and actual earnings on	\$	171,275 3,103,491	\$	536,162 -
pension plan investments Changes in proportions and differences between Board		12,919,645		-
contributions and proportionate share of contributions  Board contributions subsequent to the measurement date		2,320,139 7,407,404		625,063
Total	\$	25,921,954	\$	1,161,225

The Board reported \$7,407,404 as deferred outflows of resources related to pensions resulting from Board contributions subsequent to the measurement date will be recognized as a decrease of the net pension liability in the year ended June 30, 2024. Other amounts reported as deferred inflows of resources related to pensions will be recognized in pension expense as follows:

ear Ended June 30:	
2024	\$ (
2025	(
2026	(
2027	(
	Φ /4
	\$ (

Actuarial Assumptions. The total pension liability in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.5%
Salary increases	3.25 % to 8.05%, including inflation and productivity factor
Investment rate of return	6.5%, net of pension plan investment expense, including inflation

The plan currently uses mortality tables that vary by age, gender, employee group (i.e. general, law enforcement officer) and health status (i.e. disabled and healthy). The current mortality rates are based on published tables and based on studies that cover significant portions of the U.S. population. The healthy mortality rates also contain a provision to reflect future mortality improvements.

The assumptions used for the December 31, 2021 actuarial valuation are based on the experience study prepared as of December 31, 2020 and adopted by the Board of Trustees on January 28, 2022, Future ad hoc COLA amounts are not considered to be substantively automatic and are therefore not included in the measurement. Future ad hoc COLA amounts are not considered to be substantively automatic and are therefore not included in the measurement.

The projected long-term investment returns and inflation assumptions are developed through review of current and historical capital markets data, sell-side investment research, consultant whitepapers, and historical performance of investment strategies. Fixed income return projections reflect current yields across the U.S. Treasury yield curve and market expectations of forward yields projected and interpolated for multiple tenors and over multiple year horizons. Global public equity return projections are established through analysis of the equity risk premium and the fixed income return projections. Other asset categories and strategies' return projections reflect the foregoing and historical data analysis. These projections are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class as of June 30, 2022 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Fixed Income	33.0%	0.9%
Global Equity	38.0%	6.5%
Real Estate	8.0%	5.9%
Alternatives	8.0%	8.2%
Credit	7.0%	5.0%
Inflation Protection	6.0%	2.7%
Totals	100.0%	

The information above is based on 30-year expectations developed with the consulting actuary for the 2021 asset, liability, and investment policy study for the North Carolina Retirement Systems, including TSERS. The long-term nominal rates of return underlying the real rates of return are arithmetic annualized figures. The real rates of return are calculated from nominal rates by multiplicatively subtracting a long-term inflation assumption of 3.00%. All rates of return and inflation are annualized.

Discount rate. The discount rate used to measure the total pension liability was 6.5%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of the current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Board's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the Board's proportionate share of the net pension liability calculated using the discount rate of 6.5%, as well as what the Board's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.5%) or 1 percentage point higher (7.5%) than the current rate:

	1%	Discount	1%
	Decrease	Rate	Increase
	(5.5%)	(6.5%)	(7.5%)
Board's proportionate share of the net pension liability	\$ 69,548,730	\$ 39,336,383	\$ 14,398,507

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in the separately issued Annual Comprehensive Financial Report (ACFR) for the State of North Carolina.

### (b) Other Postemployment Healthcare Benefits

### Healthcare Benefits

Plan description. The Retiree Health Benefit Fund (RHBF) has been established as a fund to provide health benefits to retired and disabled employees and their applicable beneficiaries. RHBF is established by Chapter 135, Article 1 of the General Statutes. It is a cost-sharing, multiple-employer, defined benefit healthcare plan, exclusively for the benefit of former employees of the state, the University of North Carolina System, and community colleges. In addition, LEAs, charter schools, and some select local governments also participate.

Management of the plan is vested in the State Health Plan Board of Trustees, which consists of 13 members - eight appointed by the Governor, one appointed by the State Senate, one appointed by the State House of Representatives, and the State Treasurer the State Superintendent and the Director of the Office of State Human Resources who serve as ex-officio members. RHBF is supported by a percent of payroll contribution from participating employing units. Each year the percentage is set in legislation, as are the maximum per retiree contributions from RHBF to the State Health Plan. The State Treasurer, with the approval of the State Health Plan Board of Trustees, then sets the employer contributions (subject to the legislative cap) and the premiums to be paid by retirees, as well as the health benefits to be provided through the State Health Plan.

The financial statements and other required disclosures for the plan are presented in the state of North Carolina's ACFR, which can be found at <a href="https://www.osc.nc.gov/public-information/reports">https://www.osc.nc.gov/public-information/reports</a>.

Benefits provided. Plan benefits received by retired employees and disabled employees from RHBF are OPEB. The healthcare benefits for retired and disabled employees who are not eligible for Medicare are the same as for active employees. The plan options change when former employees become eligible for Medicare. Medicare retirees have the option of selecting one of two fully insured Medicare Advantage/Prescription Drug Plan (MA-PDP) options of the self-funded Traditional 70/30 preferred Provider Organization plan option that is also offered to non-Medicare members. If the Traditional 70/30 Plan is selected by a Medicare retiree, the self-funded State Health Plan coverage is secondary to Medicare.

Those former employees who are eligible to receive medical benefits from RHBF are long-term disability beneficiaries of the Disability Income Plan of North Carolina (DIPNC) and retirees of the TSERS, the Consolidated Judicial Retirement System (CJRS), the Legislative Retirement System (LRS), the University Employees' Optional Retirement Program (ORP), and a small number of local governments, with five or more years of contributory membership service in their retirement system prior to disability or retirement, with the following exceptions: for employees first hired on or after October 1, 2006, and members of the General Assembly first taking office on or after February 1, 2007, future coverage as retired employees and retired members of the General Assembly is subject to the requirement that the future retiree have 20 or more years of retirement service credit in order to receive coverage on a noncontributory basis. Employees first hired on or after October 1, 2006 and members of the General Assembly first taking office on or after February 1, 2007 with 10 but less than 20 years of retirement service credit are eligible for coverage on a partially contributory basis. For such future retirees, the State will pay 50% of the State Health Plan's noncontributory premium.

Section 35.21 (c) and (d) of Session Law 2017-57 repeals retiree medical benefits for employees first hired January 1, 2021. The new legislation amends Article 3B of Chapter 135 of the General Statutes to require that retirees must earn contributory retirement service in TSERS (or in an allowed local system unit), CJRS, or LRS prior to January 1, 2021, and not withdraw that service, in order to be eligible for retiree medical benefits under the amended law. Consequently, members first hired on and after January 1, 2021 will not be eligible to receive retiree medical benefits.

RHBF's benefit and contribution provisions are established by Chapter 135-7, Article 1 and Chapter 135, Article 3B of the General Statutes and may be amended only by the North Carolina General Assembly. RHBF does not provide for automatic post-retirement benefit increases.

Contributions. By General Statute, accumulated contributions from employers to RHBF and any earnings on those contributions shall be used to provide health benefits to retired and disabled employees and their applicable beneficiaries. By statute, contributions to RHBF are irrevocable. Also by law, fund assets are dedicated to providing benefits to retired and disabled employees and their applicable beneficiaries and are not subject to the claims of creditors of the employers making contributions to RHBF. However, RHBF assets may be used for reasonable expenses to administer the RHBF, including costs to conduct required actuarial valuations of state-supported retired employees' health benefits. Contribution rates to RHBF, which are intended to finance benefits and administrative expenses on a pay-as-you-go basis are determined by the General Assembly in the Appropriations Bill. The Board's contractually required contribution rate was 6.89 percent of covered payroll from July 1, 2022 to June 30, 2023. Board contributions to the plan were \$2,936,537 for the year ended June 30, 2023. During the year ended June 30, 2023, the North Carolina State Health Plan ("SHP") contributed \$475.2 million to the Retiree Health Benefit Fund. In accordance with GASB, the Board recognized revenue of \$412,115 as a result of this non-employer contribution.

### OPEB Liability, OPEB Expense, and Deferred Outflows and Inflows of Resources of Related to OPEB

At June 30, 2023, the Board reported a liability of \$54,216,537 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2022, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2021. The total OPEB liability was then rolled forward to the measurement date of June 30, 2022 utilizing update procedures incorporating the actuarial assumptions. The Board's proportion of the net OPEB liability was based on a projection of the Board's present value of future salary, actuarially determined. At June 30, 2023 and 2022, the Board's proportion was 0.2283% and 0.1996%, respectively.

The Board reported \$2,936,537 as deferred outflows of resources related to OPEB resulting from Board contributions subsequent to the measurement date will be recognized as a decrease of the net OPEB liability in the year ending June 30, 2024. Other amounts reported as deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30:	
2024	\$ 6,980,625
2025	3,927,675
2026	3,953,618
2027	1,625,971
	<u>\$ 16,487,889</u>

Actuarial assumptions. Common actuarial assumptions for both OPEB plans follow individual note disclosures for each OPEB plan.

Inflation 2.5%

Salary increases based on service 3.25% to 8.05%, including inflation and productivity factor

Investment rate of return 6.5%.

Healthcare cost trend rates:

Medical 5.0% to 6.0% Prescription drug 5.0% to 9.5%

Administrative costs 3.0%

Post-Retirement Mortality Rates Pub-2010 Health Annuitant Mortality Table for males and

females, adjusted for classification for some Participants, further adjusted with scaling factors varying by participant group, and projected for mortality improvement using

Scale MP-2019.

Discount rate. The discount rate used to measure the total OPEB liability for the RHBF was 2.16% at June 30, 2023. The projection of cash flow used to determine the discount rate assumed that contributions from employers would be made at the current statutorily determined contribution rate. Based on the above assumptions, the plan's fiduciary net position was not projected to be available to make projected future benefit payments of current plan members. As a result, a municipal bond rate of 2.16% was used as the discount rate used to measure the total OPEB liability. The 2.16% rate is based on the Bond Buyer 20-year General Obligation Index as of June 30, 2022.

Sensitivity of the Board's proportionate share of the net OPEB liability to changes in the discount rate. The following presents the Board's proportionate share of the net OPEB liability, as well as what the Board's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage-point lower (1.16 percent) or 1-percentage point higher (3.16 percent) than the current discount rate:

Board's proportionate share of the net OPEB liability	1%	Discount	1%
	Decrease	Rate	Increase
	(1.16%)	(2.16%)	(3.16%)
Board's proportionate share of the net OPEB liability	\$ 63,860,834	\$ 54,216,537	\$ 46,339,764

Sensitivity of the Board's proportionate share of the net OPEB liability to changes in the healthcare trend rates. The following presents the Board's proportionate share of the net OPEB liability, as well as what the Board's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	1%	Healthcare	1%
	Decrease	Trend Rates	Increase
	Medical - 5.5%,	Medical - 6.5%,	Medical - 7.5%,
	Pharmacy - 6.25%,	Pharmacy - 7.25%,	Pharmacy - 8.25%
	Administrative - 2.0%	Administrative - 3.0%	Administrative - 4.0%
Board's proportionate share of the net OPEB liability	\$ 44,628,883	\$ 54,216,537	\$ 66,609,950

*OPEB plan fiduciary net position.* Detailed information about the OPEB plan's fiduciary net position is available in the separately issued ACFR for the state of North Carolina.

### 2. Disability Benefits

*Plan description*. Short-term and long-term disability benefits are provided through the Disability Income Plan of North Carolina (DIPNC), a cost-sharing, multiple-employer defined benefit plan, to the eligible members of TSERS which includes employees of the state, the University of North Carolina System, community colleges, certain Local Education Agencies, and ORP.

Management of the plan is vested in the State Health Plan Board of Trustees, which consists of 13 members - eight appointed by the Governor, one appointed by the State Senate, one appointed by the State House of Representatives, and the State Treasurer the State Superintendent and the Director of the Office of State Human Resources who serve as ex-officio members. Management of the plan is vested in the State Health Plan Board of Trustees, which consists of 13 members - eight appointed by the Governor, one appointed by the State Senate, one appointed by the State House of Representatives, and the State Treasurer the State Superintendent and the Director of the Office of State Human Resources who serve as ex-officio members.

The financial statements and other required disclosures for the plan are presented in the state of North Carolina's ACFR, which can be found at <a href="https://www.osc.nc.gov/public-information/reports">https://www.osc.nc.gov/public-information/reports</a>.

Benefits Provided. Long-term disability benefits are payable as an OPEB from DIPNC after the conclusion of the short-term disability period or after salary continuation payments cease, whichever is later, for as long as an employee is disabled. An employee is eligible to receive long-term disability benefits provide the following requirements are met: (1) the employee has five or more years of contributing membership service in TSERS or ORP, earned within 96 months prior to the end of the short-term disability period or cessation of salary continuation payments, whichever is later; (2) the employee must make application to receive long-term benefits within 180 days after the conclusion of the short-term disability period or after salary continuation payments cease or after monthly payments for Workers' Compensation cease (excluding monthly payments for permanent partial benefits), whichever is later; (3) the employee must be certified by the Medical Board to be mentally or physically disabled for the further performance of his/her usual occupation; (4) the disability must have been continuous, likely to be permanent, and incurred at the time of active employment; (5) the employee must not be eligible to receive an unreduced retirement benefit from TSERS after (1) reaching the age of 65 and completing 5 years of

membership service, or (2) reaching the age of 60 and completing 25 years of creditable service, or (3) completing 30 years of service at any age.

For employees who had five or more years of membership service as of July 31, 2007, during the first 36 months of the long-term disability period, the monthly long-term disability benefit is equal to 65% of one-twelfth of an employee's annual base rate of compensation last payable to the participant or beneficiary prior to the beginning of the short-term disability period, plus the like percentage of one-twelfth of the annual longevity payment and local supplements to which the participant or beneficiary would be eligible. The monthly benefits are subject to a maximum of \$3,900 per month reduced by any primary Social Security disability benefits and by monthly payments for Workers' Compensation to which the participant or beneficiary may be entitled, but the benefits payable shall be no less than \$10 a month. After the first 36 months of the long-term disability, the long-term benefit is calculated in the same manner as described above except the monthly benefit is reduced by an amount equal to a monthly primary Social Security disability benefit to which the participant or beneficiary might be entitled had Social Security disability benefits been awarded. When an employee qualifies for an unreduced service retirement allowance from the TSERS, the benefits payable from DIPNC will cease, and the employee will commence retirement under the Teachers' and State Employees' Retirement System or the University Employees' Optional Retirement Program.

For employees who had less than five years of membership service as of July 31, 2007, and meet the requirements for long-term disability on or after August 1, 2007, during the first 36 months of the long-term disability period, the monthly long-term benefit shall be reduced by an amount equal to the monthly primary Social Security retirement benefit to which the employee might be entitled should the employee become age 62 during the first 36 months. This reduction becomes effective as of the first day of the month following the month of initial entitlement to Social Security benefits. After the first 36 months of the long-term disability, no further benefits are payable under the terms of this section unless the employee has been approved and is in receipt of primary Social Security disability benefits.

Contributions. Benefit and contribution provisions are established by Chapter 135, Article 6, of the General Statutes and may be amended only by the North Carolina General Assembly. The plan does not provide for automatic post-retirement benefit increases. Disability income benefits are funded by actuarially determined employer contributions that are established in the Appropriations Bill by the General Assembly and coincide with the state fiscal year. For the fiscal year ended June 30, 2023, employers made a statutory contribution of 0.1% of covered payroll which was equal to the actuarially required contribution. Board contributions to the plan were \$42,620 for the year ended June 30, 2023.

The contributions cannot be separated between the amounts that relate to other postemployment benefits and employment benefits for active employees. Those individuals who are receiving extended short-term disability benefit payments cannot be separated from the number of members currently eligible to receive disability benefits as an other postemployment benefit.

### OPEB Liability, OPEB Expense, and Deferred Outflows and Inflows of Resources of Related to OPEB

At June 30, 2023, the Board reported a liability of \$68,944 for its proportionate share of the net DIPNC OPEB liability. The net OPEB liability was measured as of June 30, 2022, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2021. The total OPEB liability was then rolled forward to the measurement date of June 30, 2022 utilizing update procedures incorporating the actuarial assumptions. The Board's proportion of the net OPEB liability was based on a projection of the Board's present value of future salary, actuarially determined. At June 30, 2023 and 2022, the Board's proportion was 0.2318% and 0.2024%, respectively.

The Board reported \$42,620 as deferred outflows of resources related to OPEB resulting from Board contributions subsequent to the measurement date will be recognized as a decrease of the net OPEB liability in the year ending June 30, 2024. Other amounts reported as deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30:		
2024	\$	35,813
2025		40,832
2026		29,014
2027		22,341
2028		4,384
Thereafter		10,508
	<u>\$</u>	142,892

Actuarial assumptions. Common actuarial assumptions for both OPEB plans follow individual note disclosures for each OPEB plan.

Inflation	2.5%
Salary increases	3.25% to 8.05%, including inflation and productivity factor
Investment rate of return	3.00%, net of OPEB plan expense, including inflation

Sensitivity of the Board's proportionate share of the net OPEB liability to changes in the discount rate. The following presents the Board's proportionate share of the net OPEB liability, as well as what the District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.0 percent) or 1 percentage point higher (4.0 percent) than the current discount rate:

	1%		Discount		1%	
	Decrease		Rate		Increase	
	(2.00%)		(3.00%)		<u>(4.00%)</u>	
Board's proportionate share of the net OPEB liability	\$	84,896	\$	68,944	\$	52,953

Common actuarial assumptions for both OPEB plans. The net RHBF OPEB liability was determined by an actuarial valuation performed as of June 30, 2022 using the following actuarial assumptions, applied to all periods in the measurement, unless otherwise specified. The DIPNC OPEB liability was determined by an actuarial valuation performed as of December 31, 2021 using the following actuarial assumptions, applied to all periods in the measurement, unless otherwise specified. The total OPEB liability was calculated through the use of update procedures to roll forward from the actuarial valuation date to the measurement date of June 30, 2022. The update procedures incorporated the actuarial assumptions used in the valuation. The entry age normal cost method was utilized.

The plan currently uses mortality tables that vary by age, gender, employee group (i.e. teacher, general, law enforcement officer), and health status (i.e. disabled and healthy). The current mortality rates are based on published tables and based on studies that cover significant portions of the U.S. population. The mortality rates also contain a provision to reflect future mortality improvements.

The actuarial assumptions were based on the results of an actuarial experience review for the period January 1, 2015 through December 31, 2019.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	Target <u>Allocation</u>	Long-Term Expected Real Rate of Return
Fixed Income	33.0%	0.9%
Global Equity	38.0%	6.5%
Real Estate	8.0%	5.9%
Alternatives	8.0%	8.2%
Credit	7.0%	5.0%
Inflation Protection	6.0%	2.7%
Totals	100.0%	

## Total OPEB Expense, OPEB Liabilities, and Deferred Outflows and Inflows of Resources of Related to OPEB

Following is information related to the proportionate share and OPEB expense:

	RHBF		DIPNC	Total
OPEB (benefit) expense	\$ (5,818,125)	\$	95,982	\$ (5,722,143)
OPEB liability	\$54,216,537	\$	68,944	\$54,285,481
Proportionate share of the net OPEB liability	0.2283%		0.2318%	
Deferred outflows of resources				
Differences between expected and actual experience	\$ 526,371	\$	77,280	\$ 603,651
Changes of assumptions	4,340,735		4,431	4,345,166
Net difference between projected and actual earnings on				
pension plan investments	469,492		72,921	542,413
Changes in proportion and differences between employer contributions and proportionate share of contributions	8,418,232		14,230	8,432,462
Employer contributions subsequent to the measurement date	2,936,537		42,620	2,979,157
Total	\$ 16,691,367	\$	211,482	\$ 16,902,849
	<del></del>	<u> </u>		Ψ : 0,002,0 : 0
Deferred inflows of resources				
Differences between expected and actual experience	\$ 150,023	\$	-	\$ 150,023
Changes of assumptions	24,675,223		12,772	24,687,995
Changes in proportion and differences between employer				
contributions and proportionate share of contributions	5,417,473		13,198	5,430,671
Total	\$ 30,242,719	\$	25,970	\$ 30,268,689

### (2) Payables

Payables as of June 30, 2023 are as follows:

	<u>Vendors</u>	Salaries and Benefits	Total	
Governmental activities: General Other governmental	\$ 116,178 3,518	\$ 179,433 	\$ 295,611 3,518	
Total governmental activities	<u>\$ 119,696</u>	<u>\$ 179,433</u>	\$ 299,129	
Business-type activities School Food Service	<u>\$ 1,360</u>	<u>\$</u>	<u>\$ 1,360</u>	

### (3) Deferred Outflows and Inflows of Resources

The balance in deferred outflows and inflows of resources at year-end is composed of the following:

		Deferred outflows of Resources	Deferred Inflows of Resources	
Differences between expected and actual experience (Pension & OPEB)	\$	774,926	\$	686,185
Changes of assumptions (Pension & OPEB)	·	7,448,657	•	24,687,995
Net difference between projected and actual earnings on plan investments (Pension & OPEB) Change in proportion and differences between employer contributions and proportionate share of contributions (Pension &		13,462,058		-
OPEB)		10,752,601		6,055,734
Board contributions subsequent to the measurement date (Pension & OPEB)		10,386,561		
Totals	\$	42,824,803	\$	31,429,914

### (4) Unearned Revenues

The balance in unearned revenues as of June 30, 2023 is composed of the following elements:

Prepayments of meals (School Food Service fund) \$ 10.811

### (5) Risk Management

The Board is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Board participates in the North Carolina School Boards Trust (the Trust), a member funded risk management program administered by the North Carolina School Boards Association. Through the Trust, the Board maintains general liability and errors and omissions coverage of \$1 million per claim, and workers' compensation coverage up to the statutory limits for employees to the extent they are paid from Federal and local funds. The state of North Carolina provides workers' compensation for employees to the extent they are paid from state funds. The Trust has an annual aggregate limit for general liability of \$3,150,000 and \$3,150,000 for errors and omissions. Included in this coverage is COVID-19 Defense Coverage for any COVID-19 litigation. The Trust is reinsured through commercial companies for losses

in excess of \$500,000 per claim for errors and omissions and general liability coverage, and for losses in excess of \$500,000 per claim for workers' compensation coverage. The Board also participates in the Public School Insurance Fund (the Fund), a voluntary, self-insured risk control and risk financing fund administered by the North Carolina Department of Public Instruction, insuring the tangible property assets of the Board. Coverage is provided on an "all risk" perils contract. Buildings and content are insured on a replacement cost basis. The Fund purchases excess reinsurance to protect the assets of the Fund in the event of a catastrophic event. The Fund maintains a self-insured retention of \$10 million. Excess reinsurance is purchased through commercial insurers. A limit of \$5 million per occurrence is provided on Flood, Earthquake, Business Interruption and Extra Expense. \$10 million per occurrence is provided on Increased Cost of Construction.

The Board also participates in the Teachers' and State Employees' Comprehensive Major Medical Plan, a self-funded risk financing pool of the State administered by Blue Cross and Blue Shield of North Carolina. Through the Plan, permanent full-time employees of the Board are eligible to receive unlimited lifetime health care benefits up to a \$5 million lifetime limit. The Board pays the full cost of coverage for employees enrolled in the Comprehensive Major Medical Plan.

In accordance with G.S. 115C-442, the Board's employees who have custody of the Board's monies at any given time of the Board's funds are performance bonded through a commercial surety bond. The finance officer is bonded for \$250,000. The remaining employees that have access to funds are bonded under a blanket bond for \$175,000.

The Board carries commercial coverage for all other risks of loss. There have been no significant reductions in insurance coverage in the prior year, and claims have not exceeded coverage in any of the past three fiscal years.

### (6) Contingent Liabilities

At June 30, 2023, the Board was a defendant to various lawsuits. In the opinion of the Board's management and the Board's attorney, the ultimate effect of these legal matters will not have a material adverse effect on the Board's financial position.

### (7) Long-Term Obligations

### (a) Installment Purchases

The Board is authorized to finance the purchase of school buses under G.S. 115C-528(a). Session law 2003-284, section 7.25 authorized the State Board of Education to allot monies for the payments on financing contracts entered into pursuant to G.S. 115C-528. The state has accepted the bid to purchase Thomas Built Buses through a special third-party financing arrangement by Mercedes Benz Financial Services USA LLC at total payments less than the purchase price. During the fiscal years ended June 30, 2020, June 30, 2021, and June 30, 2022, the Board entered into direct placement installment purchase contracts to finance the purchase of the school buses. The buses are pledged as collateral for the debt while the debt is outstanding. The financing contract requires only principal payments at the beginning of each contract year.

The future minimum payments of the installment purchase as of June 30, 2023 follow:

Year			
Ending			
June 30,	F	Principal	Total
2024	\$	252,957	\$252,957
2025		157,705	157,705
	\$	410,662	\$410,662

### (b) Subscription liabilities

The Board entered into three subscription-based technology arrangements. The subscription-based technology arrangements qualify as other than short-term arrangements under GASB 96 and, therefore, have been recorded at the present value of the future minimum payments as of the date of their inception.

Two of the agreements were executed before July 1, 2022, with remaining terms of 24 to 36 months, and require annual or monthly payments in accordance with the respective contract. There are no variable payment components of the subscription-based technology arrangements. The subscription liabilities were measured using a discount rate of 4.50%. One of the arrangements was executed on July 1, 2022, with a term of 36 months, and required one upfront payment in accordance with the contract. There are no variable payment components of the subscription-based technology arrangements. The subscription liability was measured using a discount rate of 4.50%.

The future minimum payment obligations and the net present value of these minimum payments as of June 30, 2023, were as follows:

Year						
Ending						
June 30,	F	Principal		Interest		Total
2024	\$	136,053	_	\$ 8,369	\$	144,422
2025		77,893		3,505		81,398
			_			
	\$	213,946	_	\$ 11,874	\$	225,820

### (b) Long-Term Obligation Activity

The following is a summary of changes in the Board's long-term obligations for the fiscal year ended June 30, 2023:

	Beginning Balances, as Restated	Increases	Decreases	Ending Balances	Current Portion
Governmental activities:					
Direct placement					
installment purchases	\$ 380,321	\$ 630,823	\$ 600,482	\$ 410,662	\$ 252,957
Subscription liabilities	215,062	135,303	136,419	213,946	136,053
Net pension liability	10,409,886	27,730,998	-	38,140,884	-
Net OPEB liabilities	59,846,992	-	7,179,565	52,667,427	-
Compensated absences	4,055,328	2,909,885	3,066,795	3,898,418	2,169,703
Total	\$ 74,907,589	\$ 31,407,009	\$ 10,983,261	\$ 95,331,337	\$ 2,558,713
	Beginning			Ending	Current
	Balances	Increases	Decreases	Balances	Portion
Business-type activities:					
Net pension liability	\$ 317,486	\$ 878,013	\$ -	\$ 1,195,499	\$ -
Net OPEB liabilities	1,845,447	-	227,393	1,618,054	-
Compensated absences	131,575	112,292	120,260	123,607	112,977
Total	\$ 2,294,508	\$ 990,305	\$ 347,653	\$ 2,937,160	\$ 112,977

Compensated absences, net pension liability, and net OPEB liability for governmental activities are typically liquidated by the State Public School Fund.

### (8) Interfund Activity

Transfers to/from other funds during the year ended June 30, 2023 consists of the following:

From the Individual School Fund to Other Special Revenue Fund for reimbursement for individual school activity costs

\$ 91,762

Balances due to/from other funds at June 30, 2023 consist of the following:

From the School Food Service Fund to the General Fund for administrative costs paid on their behalf

\$ 72,791

From the Fiduciary Fund to the Other Special Revenue Fund scholarships paid on their behalf

\$ 12,000

#### C. Fund Balance

The Board of Education has a revenue spending policy that provides policy for programs with multiple revenue sources. The Finance Officer will use resources in the following hierarchy: revenues restricted as to use and secondly general unrestricted revenues.

The following schedule provides management and citizens with information on the portion of General fund balance that is available for appropriation.

Total fund balance - General Fund \$ 1,270,239
Less:
Stabilization by State Statute (137,435)

Unassigned fund balance \$ 1,132,804

Encumbrances are amounts needed to pay any commitments related to purchase orders and contracts that remain unperformed at year end.

Encumbrances	General Fund	Capital Outlay Fund
	\$0	\$0

### 3. Summary Disclosure of Significant Contingencies

### Federal and State-Assisted Programs

The Board has received proceeds from several federal and state grants. Periodic audits of these grants are required and certain costs may be questioned as not being appropriate expenditures under the grant agreements. Such audits could result in the refund of grant monies to the grantor agencies. Management believes that any required refunds will be immaterial. No provision has been made in the accompanying financial statements for the refund of grant monies.

### 4. Change in Accounting Principle

Effective July 1, 2022, the Board implemented the accounting and financial reporting requirements of GASB Statement 96, Subscription-Based Information Technology Arrangements. This statement establishes a model for accounting of subscription-based information technology arrangements based on the principle that such arrangements are financings of the right to use an underlying subscription asset. Under this statement, a user of a subscription-based information technology arrangement is required to recognize a subscription liability and an intangible subscription asset. As of July 1, 2022, the Board recognized right-of-use subscription assets of \$215,062 and subscription liabilities of \$215,062. There was no effect to net position as a result of the adoption of this statement.

## Required Supplementary Information

This section contains additional information required by generally accepted accounting principles.

- Schedule of the Proportionate Share of the Net Pension Liability Teachers' and State Employees' Retirement System
- Schedule of Board Contributions Teachers' and State Employees' Retirement System
- Schedule of the Proportionate Share of the Net OPEB Liability Retiree Health Benefit Fund
- Schedule of Board Contributions Retiree Health Benefit Fund
- Schedule of the Proportionate Share of the Net OPEB Asset (Liability) -Disability Income Plan of North Carolina
- Schedule of Board Contributions Disability Income Plan of North Carolina

Board of Education of Beaufort County Schools Schedules of Required Supplementary Information Schedule of the Board's Proportionate Share of the Net Pension Liability Teachers' and State Employees' Retirement System Last Ten Fiscal Years\*

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Board's proportion of the net pension liability	0.2650%	0.2290%	0.2427%	0.2468%	0.2518%	0.2563%	0.2615%	0.2626%	0.2603%	0.2600%
Board's proportionate share of the net pension liability	\$ 39,336,383	\$ 10,727,372	\$ 29,318,174	\$ 25,589,797	\$ 25,067,441	\$ 20,334,385	\$ 24,033,634	\$ 9,678,803	\$ 3,052,281	\$ 15,784,649
Board's covered payroll	\$ 43,549,954	\$ 38,754,361	\$ 37,773,256	\$ 38,668,010	\$ 37,562,032	\$ 37,518,780	\$ 37,226,657	\$ 38,162,160	\$ 36,206,751	\$ 36,615,666
Board's proportionate share of the net pension liability as a percentage of its covered payroll	90.32%	27.68%	77.62%	66.18%	66.74%	54.20%	64.56%	25.36%	8.43%	43.11%
Plan fiduciary net position as a percentage of the total pension liability	84.14%	94.86%	92.01%	91.89%	89.51%	87.32%	94.64%	98.24%	90.60%	90.60%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the prior fiscal year ending June 30.

Board of Education of Beaufort County Schools Schedules of Required Supplementary Information Schedule of Board Contributions Teachers' and State Employees' Retirement System Last Ten Fiscal Years\*

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Contractually required contribution	\$ 7,407,404	\$ 7,063,135	\$ 5,659,934	\$ 4,877,611	\$ 4,699,502	\$ 4,025,597	\$ 3,945,614	\$ 3,387,825	\$ 3,449,536	\$ 3,092,864
Contributions in relation to the contractually required contribution	7,407,404	7,063,135	5,659,934	4,877,611	4,699,502	4,025,597	3,945,614	3,387,825	3,449,536	3,092,864
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Board's covered payroll	\$ 42,883,702	\$ 43,549,954	\$ 38,754,361	\$ 37,773,256	\$ 38,668,010	\$ 37,562,032	\$ 37,518,780	\$ 37,226,657	\$ 38,162,160	\$ 36,206,751
Contributions as a percentage of covered payroll	17.27%	16.22%	14.60%	12.91%	12.15%	10.72%	10.52%	9.10%	9.04%	8.54%

Board of Education of Beaufort County Schools Schedules of Required Supplementary Information Schedule of the Board's Proportionate Share of the Net OPEB Liability Retiree Health Benefit Fund Last Seven Fiscal Years\*

	202	23	2022	 2021	 2020	 2019	 2018	 2017
Board's proportion of the net OPEB liability	0	.2283%	0.1996%	0.2108%	0.2139%	0.2228%	0.2322%	0.2255%
Board's proportionate share of the net OPEB liability	\$ 54,2	16,537	\$ 61,463,003	\$ 61,692,439	\$ 67,669,099	\$ 63,482,083	\$ 76,141,522	\$ 98,112,662
Board's covered payroll	\$ 43,5	49,954	\$ 38,754,361	\$ 37,773,256	\$ 38,668,010	\$ 37,562,032	\$ 37,518,780	\$ 37,226,657
Board's proportionate share of the net OPEB liability as a percentage of its covered payroll	1:	24.49%	158.60%	163.32%	175.00%	169.01%	202.94%	263.55%
Plan fiduciary net position as a								
percentage of the total OPEB liability		10.58%	7.72%	4.40%	3.52%	3.52%	2.41%	2.41%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the prior fiscal year ending June 30. Ten years of data not available.

Board of Education of Beaufort County Schools Schedules of Required Supplementary Information Schedule of Board Contributions Retiree Health Benefit Fund Last Seven Fiscal Years\*

	2023		2022	2021	2020	2019	2018	2017
Contractually required contribution	\$ 2,936,53	\$	2,707,112	\$ 2,558,075	\$ 2,433,164	\$ 2,397,548	\$ 2,259,264	\$ 2,150,295
Contributions in relation to the contractually required contribution	2,936,53	, 	2,707,112	2,558,075	2,433,164	2,397,548	2,259,264	2,150,295
Contribution deficiency (excess)	\$	- \$		\$ 	\$ 	\$ 	\$ 	\$ 
Board's covered payroll	\$ 42,883,70	2 \$ 4	43,549,954	\$ 38,754,361	\$ 37,773,256	\$ 38,668,010	\$ 37,562,032	\$ 37,518,780
Contributions as a percentage of covered payroll	6.85	<b>%</b>	6.22%	6.60%	6.44%	6.20%	6.01%	5.73%

<sup>\*</sup> Ten years of data not yet available

Board of Education of Beaufort County Schools Schedules of Required Supplementary Information Schedule of the Board's Proportionate Share of the Net OPEB Asset (Liability) Disability Income Plan of North Carolina Last Seven Fiscal Years\*

	 2023	 2022	 2021	 2020	 2019	 2018	2017
Board's proportion of the net OPEB asset (liability)	0.2318%	0.2024%	0.2127%	0.2174%	0.2222%	0.2252%	0.2317%
Board's proportionate share of the net OPEB asset (liability)	\$ (68,944)	\$ 29,927	\$ 104,631	\$ 93,787	\$ 67,517	\$ 137,654	\$ 143,892
Board's covered payroll	\$ 43,549,954	\$ 38,754,361	\$ 37,773,256	\$ 38,668,010	\$ 37,562,032	\$ 37,518,780	\$ 37,226,657
Board's proportionate share of the net OPEB asset (liability) as a percentage of its covered payroll	-0.16%	0.08%	0.28%	0.24%	0.18%	0.37%	0.39%
Plan fiduciary net position as a percentage of the net OPEB asset (liability)	90.34%	105.18%	116.47%	116.37%	116.23%	116.06%	116.06%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the prior fiscal year ending June 30. Ten years of data not available.

Board of Education of Beaufort County Schools Schedules of Required Supplementary Information Schedule of Board Contributions Disability Income Plan of North Carolina Last Seven Fiscal Years\*

	2023	2022	2021	2020	2019	 2018	2017
Contractually required contribution	\$ 42,620	\$ 38,763	\$ 34,465	\$ 37,607	\$ 53,534	\$ 52,280	\$ 140,571
Contributions in relation to the contractually required contribution	42,620	38,763	34,465	37,607	53,534	52,280	140,571
Contribution deficiency (excess)	\$ _	\$ 	\$ 	\$ 	\$ 	\$ 	\$ 
Board's covered payroll	\$ 42,883,702	\$ 43,549,954	\$ 38,754,361	\$ 37,773,256	\$ 38,668,010	\$ 37,562,032	\$ 37,518,780
Contributions as a percentage of covered payroll	0.10%	0.09%	0.09%	0.10%	0.14%	0.14%	0.37%

<sup>\*</sup> Ten years of data not yet available



## Board of Education of Beaufort County Schools Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual Capital Outlay Fund For the Fiscal Year Ended June 30, 2023

	Budget	Actual	Variance Positive (Negative)			
Revenues:						
State of North Carolina: State appropriations - buses	\$ -	\$ 600,482	\$ 600,482			
Beaufort County:						
General county revenues	2,223,702	2,223,702				
Other:						
Miscellaneous revenues	51,434	55,649	4,215			
Interest earned on investments	1,607	2,329	722			
Total other	53,041	57,978	4,937			
Total revenues	2,276,743	2,882,162	605,419			
Expenditures:						
Capital outlay:						
Real property and buildings		1,263,377				
Furniture and equipment		776,715				
Buses and motor vehicles		630,823				
Total capital outlay	3,030,575	2,670,915	359,660			
Debt service:						
Principal	600,482	600,482				
Total expenditures	3,631,057	3,271,397	359,660			
Revenues under expenditures	(1,354,314)	(389,235)	965,079			
Other financing sources:						
Installment purchase obligations issued	600,482	630,823	30,341			
Subscription liabilities issued		135,303	135,303			
Total other financing sources	600,482	766,126	165,644			
Fund balance appropriated	753,832	<u> </u>	(753,832)			
Net change in fund balance	\$ -	376,891	\$ 376,891			
Fund balance:						
Beginning of year		773,909				
End of year		\$ 1,150,800				

### Board of Education of Beaufort County Schools Schedule of Revenues and Expenditures - Budget and Actual (Non-GAAP) School Food Service Fund For the Fiscal Year Ended June 30, 2023

Change in net position (full accrual)

Operating revenues:	 Budget		Actual	ı	/ariance Positive legative)
Operating revenues: Food sales	\$ 69,243	\$	107,775	\$	38,532
Operating expenditures:					
Business support services:					
Purchase of food			1,285,910		
Donated commodities			340,128		
Salaries and benefits			2,295,635		
Indirect costs  Materials and supplies			185,411 181,336		
Materials and supplies Repairs and maintenance			18,275		
Contracted services			28,150		
Non-capitalized equipment			36,876		
Other			17,772		
Capital outlay			136,587		
Total operating expenditures	4,952,410		4,526,080		426,330
Operating loss	 (4,883,167)		(4,418,305)		464,862
Nonoperating revenues:					
Federal reimbursements	4,075,000		3,494,417		(580,583)
Federal commodities	300,000		340,128		40,128
State reimbursements	-		92		92
Miscellaneous revenues	6,167		27,511		21,344
Interest earned	 2,000 4,383,167		13,524 3,875,672		11,524
Total nonoperating revenues	 4,383,167		3,875,672		(507,495)
Excess of revenues over (under) expenditures					
before fund balance appropriated	(500,000)		(542,633)		(42,633)
Fund balance appropriated	 500,000		-		(500,000)
Excess revenues and other financing sources over (under) expenditures	\$ 		(542,633)	\$	(542,633)
Reconciliation of modified accrual to full accrual basis: Reconciling items:					
Equipment purchases			136,587		
Contributed capital			58,856		
Depreciation			(101,688)		
State OPEB contribution			12,648		
Change in inventories			28,846		
Change in net OPEB asset			(1,087)		
Change in deferred outflows of resources			687,205		
Change in net pension liability			(878,013)		
Change in net OPEB liability			227,393		
Change in compensated absences payable			7,968		
Change in deferred inflows of resources			215,393		
(6.11		Φ.	(4.40 505)		

(148,525)





# Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

## **Independent Auditor's Report**

Board of Education Beaufort County Schools Washington, North Carolina

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Board of Education of Beaufort County Schools, North Carolina ("Board"), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements, and have issued our report thereon dated November 13, 2023.

### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Board's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control. Accordingly, we do not express an opinion on the effectiveness of the Board's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## FORV/S

### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Board's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* 

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Board's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

FORVIS, LLP

High Point, North Carolina November 13, 2023



## Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance Required by the OMB Uniform Guidance and the State Single Audit Implementation Act

### **Independent Auditor's Report**

Board of Education Beaufort County Schools Washington, North Carolina

### Report on Compliance for Each Major Federal Program

### Opinion on Each Major Federal Program

We have audited the Board of Education of Beaufort County Schools, North Carolina ("Board") compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement and the Audit Manual for Governmental Auditors in North Carolina*, issued by the Local Government Commission, that could have a direct and material effect on each of Board's major federal programs for the year ended June 30, 2023. The Board's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Board complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and the State Single Audit Implementation Act. Our responsibilities under those standards and the Uniform Guidance are further described in the "Auditor's Responsibilities for the Audit of Compliance" section of our report.

We are required to be independent of the Board and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Board's compliance with the compliance requirements referred to above.



### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the Board's federal programs.

### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Board's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, Government Auditing Standards, the Uniform Guidance, and the State Single Audit Implementation Act will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Board's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, the Uniform Guidance, and the State Single Audit Implementation Act, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and
  design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding the Board's compliance with the compliance
  requirements referred to above and performing such other procedures as we considered
  necessary in the circumstances.
- Obtain an understanding of the Board's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and
  report on internal control over compliance in accordance with the Uniform Guidance, but not for
  the purpose of expressing an opinion on the effectiveness of the Board's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

## FORV/S

Our consideration of internal control over compliance was for the limited purpose described in the "Auditor's Responsibilities for the Audit of Compliance" section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and the State Single Audit Implementation Act. Accordingly, this report is not suitable for any other purpose.

FORVIS, LLP

High Point, North Carolina November 13, 2023



# Report on Compliance for Each Major State Program and Report on Internal Control over Compliance Required by the OMB Uniform Guidance and the State Single Audit Implementation Act

### Independent Auditor's Report

Board of Education Beaufort County Schools Washington, North Carolina

### Report on Compliance for Each Major State Program

### Opinion on Each Major State Program

We have audited the Board of Education of Beaufort County Schools, North Carolina ("Board") compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement and the Audit Manual for Governmental Auditors in North Carolina*, issued by the Local Government Commission, that could have a direct and material effect on each of Board's major state programs for the year ended June 30, 2023. The Board's major state programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Board complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major state programs for the year ended June 30, 2023.

### Basis for Opinion on Each Major State Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) and the State Single Audit Implementation Act. Our responsibilities under those standards and the Uniform Guidance are further described in the "Auditor's Responsibilities for the Audit of Compliance" section of our report.

We are required to be independent of the Board and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major state program. Our audit does not provide a legal determination of the Board's compliance with the compliance requirements referred to above.

## FORV/S

### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the Board's state programs.

### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Board's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, Government Auditing Standards, the Uniform Guidance, and the State Single Audit Implementation Act will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Board's compliance with the requirements of each major state program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, the Uniform Guidance, and the State Single Audit Implementation Act, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and
  design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding the Board's compliance with the compliance
  requirements referred to above and performing such other procedures as we considered
  necessary in the circumstances.
- Obtain an understanding of the Board's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and
  report on internal control over compliance in accordance with the Uniform Guidance, but not for
  the purpose of expressing an opinion on the effectiveness of the Board's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

## FORV/S

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and the State Single Audit Implementation Act. Accordingly, this report is not suitable for any other purpose.

FORVIS, LLP

High Point, North Carolina November 13, 2023

### 1. Summary of Auditor's Results

Financial Statements					
Type of auditor's report issued of financial statements audited were accordance with GAAP:		<u>Unmod</u>	<u>ified</u>		
Internal control over financial rep	porting:				
Material weaknesses identified	tified?		Yes	X	No
<ul> <li>Significant deficiencies ide considered to be material</li> </ul>			Yes	X	None reported
Noncompliance material to finar	cial statements noted		Yes	_X_	No
Federal Awards					
Internal control over major feder	al programs:				
Material weaknesses identity	tified?		Yes	_X_	No
Significant deficiencies ide considered to be material			Yes	X	None reported
Noncompliance material to fede	ral awards		Yes	X	No
Type of auditors' report issued of major federal programs:	on compliance for	<u>Unmod</u>	<u>ified</u>		
Any audit findings disclosed that reported in accordance with 2			Yes	X	No
Identification of major federal pro	ograms:				
Assistance Listing	Names of Federal Program or	Cluster			
10.555, 10.553, 10.582 & 10.559	Child Nutrition Cluster				
84.425	COVID-19 Education Stabilizati	on Fund			
Dollar threshold used to distingu Type A and Type B Programs		<u>\$ 750,</u>	<u>000</u>		
Auditee qualified as low-risk aud	litee?	X	Yes		No

State Awards	
Internal control over major state programs:	
Material weaknesses identified?	Yes <u>X</u> No
<ul> <li>Significant deficiencies identified that are not considered to be material weaknesses</li> </ul>	Yes <u>X</u> None reported
Noncompliance material to state awards	Yes <u>X</u> No
Type of auditors' report issued on compliance for major state programs:	<u>Unmodified</u>
Any audit findings disclosed that are required to be reported in accordance with the State Single Audit Implementation Act	Yes <u>X</u> No
Identification of major state program(s):	
Program Name	
State Public School Fund	

### 2. Financial Statement Findings

School Buses Appropriation

No findings were noted that are required to be reported under Government Auditing Standards.

### 3. Federal Award Findings and Questioned Costs

No findings and questioned costs related to the audit of federal awards aggregating \$25,000 or more were noted.

### 4. State Award Findings and Questioned Costs

No findings and questioned costs related to the audit of state awards aggregating \$25,000 or more were noted.

### Finding 2022-001

Status: Corrected

### Board of Education of Beaufort County Schools Schedule of Expenditures of Federal and State Awards For the Fiscal Year Ended June 30, 2023

Grantor/Pass-Through Grantor/Program Title	Federal Assistance Listing Number	State/ Pass-Through Grantor's Number	Expenditures
Federal Grants:			
U.S. Department of Education			
Cash Assistance			
Passed-through the N.C. Department of Public Instruction			
Title I Grants to Local Educational Agencies (Title I, Part A of ESEA)	84.010	PRC 050	2,776,704
Special Education Cluster:			
Special Education - Grants to States (IDEA, Part B) -			
Education of the Handicapped	84.027	PRC 060	1,510,979
Coordinated Early Intervening Services	84.027	PRC 070	174,202
Special Needs Target Assistance	84.027	PRC 118	8,805
ESSER III - ARP IDEA 611 Grants to States	84.027X	PRC 185	324,383
Special Education - Preschool Grants (IDEA Preschool) -			
Targeted Assistance	84.173	PRC 119	7,926
Preschool Handicapped	84.173	PRC 049	85,502
ARP 619 - Grants to States - ESSER III	84.173X	PRC 186	42,729
ARP IDEA CEIS	84.027X/84.173X	PRC 187	65,133
Total Special Education Cluster			2,219,659
Career and Technical Education - Capacity Building Grant	84.048	PRC 017	149,909
Special Education - State Personnel Development	84.323	PRC 082	19,131
Rural Education	84.358	PRC 109	121,410
English Language Acquisition Grants	84.365	PRC 104, 111	49,890
Supporting Effective Instruction State Grants	84.367	PRC 103	447,238
School Mental Health Support	84.184H	PRC 102	445,505
Student Support and Academic Enrichment Program	84.424	PRC 108	216,633
COVID-19 Education Stabilization Fund:			
ESSER II - K-12 Emergency Relief Fund	84.425D	PRC 171	10,905
ESSER II - Supplemental Contracted Instructional Support Funding	84.425D	PRC 173	40,323
ESSER II - School Nutrition COVID Support	84.425D	PRC 174	23,837
ESSER II - Learning Loss Funding	84.425D	PRC 176	125,480
ESSER II - Summer Career Accelerator Program	84.425D	PRC 177	108,704
ESSER II - Competency-based Assessment	84.425D	PRC 178	1,958
ESSER III - K-12 Emergency Relief Fund	84.425U	PRC 181	7,992,511
ESSER III - Summer Career Accelerator Program	84.425U	PRC 188	50,550
ESSER III - Math Enrichment Programs	84.425U	PRC 189	41,596
ESSER III - Grants for Identification and Location of Missing Students	84.425U	PRC 191	25,955
ESSER III - Cyberbullying & Suicide Prevention Grants	84.425U	PRC 192	38,960
ESSER III - STEM Pilot Program	84.425U	PRC 196	60,000
ESSER III - Driver Training	84.425U	PRC 205	1,701
ESSER III - Principal Retention Supplement	84.425U	PRC 206	5,998
ESSER III - Homeless I	84.425W	PRC 183	2,484
ESSER III - Homeless II	84.425W	PRC 184	45,709
Total COVID-19 Education Stabilization Fund	84.425		8,576,671
Total U. S. Department of Education			15,022,750

### Board of Education of Beaufort County Schools Schedule of Expenditures of Federal and State Awards For the Fiscal Year Ended June 30, 2023

Grantor/Pass-Through	Federal CFDA	State/ Pass-Through Grantor's	
Grantor/Program Title	Number	Number	Expenditures
U.S. Department of Agriculture			
School Nutrition Program Child Nutrition Cluster:			
Non-Cash Assistance (Commodities)			
Passed-through the N.C. Department of Public Instruction			
National School Lunch Program	10.555	PRC 035	\$ 340,128
Cash Assistance			
Passed-through the N.C. Department of Public Instruction			
School Breakfast Program	10.553	PRC 035	761,125
National School Lunch Program	10.555	PRC 035	2,490,960
Fresh Fruit and Vegetable Program	10.582	PRC 035	140,042
Summer Food Service Program for Children Total Cash Assistance	10.559	PRC 035	102,290 3,494,417
Total Gasti / tosistanos			
Total Child Nutrition Cluster			3,834,545
Child Nutrition Discretionary	10.579	PRC 035	58,856
Total U.S. Department of Agriculture			3,893,401
U.S. Department of Defense			
Direct Program:			
ROTC	NONE	PRC 301	151,268
U.S. Department of Health and Human Services			
Passed-through the N.C. Department of Health and Human Services			
Epidemiology and Laboratory Capacity for Infectious Diseases (ELC)	93.323	PRC 883	183,552
Fodoral Communications Commission			
Federal Communications Commission			
Direct Program:	22.000	DDC 420	245 474
COVID-19 Emergency Connectivity Fund Program	32.009	PRC 430	345,474
Total Federal Assistance			19,596,445
State Grants:			
Cash Assistance			
N.C. Department of Public Instruction			
State Public School Fund (SPSF)			43,576,227
Driver Training - SPSF		PRC 012	110,548
School Technology Fund - SPSF		PRC 015	61,379
Career and Technical Education		DDC 040	0.000.500
<ul> <li>State Months of Employment</li> <li>Program Support Funds</li> </ul>		PRC 013 PRC 014	2,382,583 207,508
Textbooks and Digital Resources		PRC 131	417,306
State Capital Infrastructure Fund		1110 101	149,481
Total N.C. Department of Public Instruction			46,905,032
N.C. Department of Agriculture			
State Kindergarten Breakfast Funds			92
N.C. Department of Juvenile Justice & Delinquency Prevention			
Juvenile Crime Prevention Program		xxxx	110,388
N.C. Department of Health and Human Services			
Division of Child Development:			
State School Nurse Initiative		XXXX	259,580
Non-Cash Assistance			
N.C. Department of Public Instruction		DD0 455	202 121
School Buses Appropriation		PRC 120	600,482
Total State Assistance			47,875,574
Total Federal and State Assistance			\$ 67,472,019
			,,

### Notes to the Schedule of Expenditures of Federal and State Awards

### Note 1: Basis of Presentation

The accompanying schedule of expenditures of federal and state awards ("SEFSA") includes the federal and state grant activity of the Board of Education of Beaufort County Schools ("Board") under the programs of the federal government and the State of North Carolina for the year ended June 30, 2023. The information in this SEFSA is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and the State Single Audit Implementation Act. Because the SEFSA presents only a selected portion of the operations of the Board, it is not intended to and does not present the financial position of the Board.

### **Note 2: Summary of Significant Account Policies**

Expenditures reported in the SEFSA are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The Board has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

### Note 3: Non-Cash Assistance

Included in the amounts reported on the SEFSA, the Board received non-cash assistance in the form of food commodities and school buses. Non-cash items with a fair value of \$940,610 were received during the year ended June 30, 2023. These non-cash items received were included in the determination of federal and state awards expended for the year ended June 30, 2023.